

# Eketāhuna Community Board

# **Notice of Meeting**

A meeting of the Eketāhuna Community Board will be held in the Eketāhuna War Memorial Hall, corner of Jones Street and State Highway 2, Eketāhuna on **Monday 12 February 2024** commencing at **10:00am**.

Bryan Nicholson Chief Executive

# Agenda

# 1. Welcome and Meeting Opening

2. Apologies

#### 3. Public Forum

A period of up to 30 minutes shall be set aside for a public forum. Each speaker during the public forum section of a meeting may speak for up to 5 minutes.

Standing Orders may be suspended on a vote of three-quarters of those present to extend the period of public participation or the period any speaker is allowed to speak.

With the permission of the Chairperson, members may ask questions of speakers during the period reserved for public forum. If permitted by the Chairperson, questions by members are to be confined to obtaining information or clarification on matters raised by the speaker.

#### **Public Forum - Pauline Wilson**

Pauline Wilson will be in attendance to address the board regarding security cameras behind the TDC Service Centre on Bridge Street, replacement of long term absent board member and ongoing maintenance of lime track and equipment at the rugby grounds.

### 4. Notification of Items Not on the Agenda

Major items not on the agenda may be dealt with at this meeting if so resolved by the Board and the chairperson explains at the meeting at a time when it is open to the public the reason why the item was not listed on the agenda and the reason why discussion of the item cannot be delayed until a subsequent meeting.

Minor matters not on the agenda relating to the general business of the Board may be discussed if the chairperson explains at the beginning of the meeting, at a time when it is open to the public, that the item will be discussed at that meeting, but no resolution, decision or recommendation may be made in respect of that item except to refer it to a subsequent meeting.

# 5. Declarations of Conflicts of Interest in Relation to this Meeting's Items of Business

### 6. Confirmation of Minutes

#### Recommendation

That the minutes of the Eketāhuna Community Board meeting held on 11 December 2023 (as circulated) be confirmed as a true and accurate record of the meeting.

#### 7. Tararua District Council Report

7.1 Tararua District Council report

#### Recommendation

That the report from the Tararua District Council meetings held 20 December 2023 and 31 January 2024 be received.

#### 8. Reports

8.1	Leave of Absence Request	23
8.2	Updated Code of Conduct for Elected Members	35
8.3	Eketahuna Community Board - General Assistance Grants Scheme 2024	71
8.4	Management Report	83

- 9. Reports from Board Representatives Appointed to Organisations and Assigned Responsibilities
- 10. Correspondence
- 11. Discussion items

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11

Waiwaka bridge widening

Letter to NZTA supporting the widening of the Waiwaka bridge Letter to NZTA about upgrading pedestrian crossing in Eketahuna RSA seeking permission to erect another flagpole at the War Memorial Hall. ANZAC Day arrangements

- 12. Chairperson's Remarks
- 13. Items not on the Agenda
- 14. Closure



# Eketāhuna Community Board

Minutes of a meeting of the Eketāhuna Community Board held in the Huia Room, Pukaha Mount Bruce, State Highway 2, Eketāhuna on Monday 11 December 2023 commencing at 10:00am.

#### 1. Present

Board Members: S C McGhie (Chairperson), L J Barclay, T M Carew, E E Chase, and Crs S M Gilmore and M F Long

#### In Attendance

Her Worship the Mayor – Mrs T H Collis

Mrs A Small – Group Manager – Strategy and Community Wellbeing (via Teams) Mr H Featonby – Group Manager – Infrastructure Mrs A Dunn – Manager – Democracy Services Miss G Wingfield-Smith – Democracy Support Officer

#### 2. Apologies

There were no apologies.

#### 3. Public Forum

There were no requests for public forum.

# 4. Notification of Items Not on the Agenda

Nil

#### 5. Declarations of Interest

Board member Terry Carew – Request for Leave of Absence report

# 6. Confirmation of Minutes

That the minutes of the Eketāhuna Community Board meeting held on 13 November 2023 (as circulated) be confirmed as a true and accurate record of the meeting.

Gilmore/Barclay

Carried

# 7. Tararua District Council Report

### 7.1 **Report from Tararua District Council**

That the reports from the extraordinary Tararua District Council meeting held 31 October 2023, and the Tararua District Council meeting held 29 November 2023, be received

Chase/Carew

Carried

### 8. Reports

#### 8.1 **Request for Leave of Absence**

The Eketāhuna Community Board considered the report of the Manager – Democracy Services dated 16 November 2023 that sought discussion of a request for leave of absence, and consideration of the next steps.

Board member Carew spoke about the advice he'd received prior to the election, which had not raised any issues with seeking an extended leave of absence. He provided clarification that the leave being sought was an extended leave of absence, without pay, for personal reasons. He noted that although physically absent, he could still be in contact with the community, and participate in meetings remotely. He noted his understanding of the informal advice he'd been provided prior to standing for election in 2022 was that seeking an extended leave of absence should not be an issue.

In discussion, the following matters were raised:

- Clarification of whether Board member Carew intended to stand for reelection in October 2025;
- Implications of the member resigning, or the Board not approving leave of absence;
- Cost implications of a by-election that would be triggered by the above;
- Potential for leave to be approved for the period up to October 2024, and a new member appointed once there was less than 12 months to the next election;

Lack of number of candidates standing for election to the Community

Board in previous elections;

Impact on the reputation of the Board should the member be absent for the majority of the remaining term in office;

Community views on reduced representation on the Board.

It was advised that advice would be prepared including the above points, and provided to the Board for decision on a way forward at their February 2024 meeting.

That the report from the Manager - Democracy Services dated 16 November 2023 concerning the Request for Leave of Absence be received.

That the Eketāhuna Community Board note the request for extended leave of absence received from Board Member Carew.

That the matter be reported back to the Eketāhuna Board for decision at their February 2024 meeting.

Chase/Barclay

Carried

### 8.2 Consideration of Meeting Cycle for Eketahuna Community Board

The Eketāhuna Community Board considered the report of the Manager – Democracy Services dated 4 December 2023 that enabled discussion of the current four-weekly cycle of meetings and whether there could be an appetite to change the cycle to either six-weekly or eight-weekly for board meetings.

That the report from the Manager - Democracy Services dated 04 December 2023 concerning the Consideration of Meeting Cycle for Eketahuna Community Board be received.

That the Eketāhuna Community Board meetings continue to be held on a monthly basis, on the second Monday of each month.

Chase/Barclay

# 8.3 **District Strategy - Thriving Together 2050**

The Eketāhuna Community Board considered the report of the Manager – Democracy Services dated 16 November 2023 that provided for information the recently adopted District Strategy – Thriving Together 2050.

Carried

That the report from the Manager - Democracy Services dated 16 November 2023 concerning the District Strategy - Thriving Together 2050 be received.

#### Barclay/Carew

#### 8.4 Management Report

The Eketāhuna Community Board considered the report of the Manager-Democracy Services dated 28 November 2023 that provided an update on key activities and items of interest as reported to the 15 November 2023 meeting of the Infrastructure, Climate Change and Emergency Management Committee, the 22 November 2023 meeting of the Finance and Performance Committee and the 5 December 2023 meeting of the Community Development and Wellbeing Committee.

Board Member Everlyne Chase left the meeting at 10:45am. Board Member Everlyne Chase returned to the meeting at 10:50am. Board Member Everlyne Chase left the meeting at 10:55am.

That the report from the Manager - Democracy Services dated 28 November 2023 concerning the Management Report be received.

#### Barclay/Long

#### 8.5 Capital Programme Update

The Eketāhuna Community Board considered the report of the Manager – Democracy Services dated 28 November 2023 that provided an update on the capital programme and key statuses as reported to the 15 November 2023 meeting of the Infrastructure, Climate Change and Emergency Management Committee and the 5 December 2023 meeting of the Community Development and Wellbeing Committee.

That the report from the Manager - Democracy Services dated 28 November 2023 concerning the Capital Programme Update be received.

#### Long/Gilmore

# 9. Reports from Board Representatives Appointed to Organisations and Assigned Responsibilities

9.1 **Civil Defence meeting** - Board member Carew reported on his attendance at the Civil Defence meeting, noting the ongoing impact from Cyclone Gabrielle, and the impending impact that would arise from an El Nino weather pattern. He spoke about the support provided by the Rural Support Trust, and noted that Civil Defence Committees were being set up across the district, including Herbertville and Akitio.

Carried

Carried

Carried

- 9.2 **Community Planning** Board member Carew reported on the recent community planning meeting, noting feedback had been provided and was being worked through. He noted that the Community Plan would tie in with the recently adopted District Strategy.
- 9.3 Santa Cruise Board member Carew reported on the Santa Cruise parade held recently. Board member Barclay noted that the gutters needed to be cleaned before the event in 2024.
- 9.4 **Road Safety meeting** Chairperson McGhie reported on attendance at the Road Safety meeting, noting that four portable speed signs were now available for use in the District. He advised that a submission had gone to the NZ Transport Agency for additional funding to boost maintenance and renewals. He noted that the Waiwaka Bridge on the State Highway south of Eketāhuna needed widening, and proposed that the matter be included on the agenda for the next meeting of the Community Board to consider writing a letter of support to the NZ Transport Agency for the widening of the bridge. He also proposed an item be included on the Board's next agenda to discuss sending a letter to NZ Transport Agency regarding upgrading the pedestrian crossing in Eketāhuna.

# 10. Correspondence

Nil

#### 11. Discussion Items

- 11.1 **Support for engagement and consultation processes** it was proposed that members discuss with the community to gauge best methods for engaging and communicating with people, for example attending functions being held, night meetings, market day.
- 11.2 **Commemorative plaque and tree planting for Coronation** the Board noted that their previous resolution to recommend planting of a small native tree, and the placing of the Coronation Plaque at Waka Park needed to be revisited. The Board proposed recommending to Council that planting of a tree and placing of the commemorative plaque be at the War Memorial Hall site.

#### That the Eketāhuna Community Board recommend that a small native tree be planted at the War Memorial Site, and the Coronation of King Charles II plaque placed at that site.

Long/Barclay

Carried

# 12. Chairperson's Remarks

Nil

# 13. Items not on the Agenda

Nil

There being no further business the Chairperson thanked those present for their attendance and contributions, and declared the meeting closed at 11:19am.

Chairperson



Minutes of a meeting of the Tararua District Council held in the Council Chamber, 26 Gordon Street, Dannevirke on Wednesday 20 December 2023 commencing at 9:30am.

#### 1. Present

Her Worship the Mayor - Mrs T H Collis, Crs E L Peeti-Webber (Deputy Mayor), N L Chase, A K Franklin, S M Gilmore, P A Johns, M F Long, K A Sutherland, S A Wallace and S M Wards

#### In Attendance

Mr D Batley	-	Evergreen Consulting (via Teams)
Mr B Nicholson	-	Chief Executive
Mr R Suppiah	-	Group Manager – Corporate and Regulatory
Mrs A Small	-	Group Manager – Strategy and Community Wellbeing
Mr H Featonby	-	Group Manager - Infrastructure
Ms G Nock	-	Strategy and Corporate Planning Manager
Ms J Smith	-	Legal Counsel and Procurement Manager
Mr P Wimsett	-	3-Waters Transition Manager
Mr M Dunn	-	Manager – Programmes and Projects
Mrs S Walshe	-	Finance Manager
Ms A Charmley	-	Team Leader Planning Services
Mrs A Dunn	-	Manager – Democracy Services
Ms G Wingfield-Smit	th -	Democracy Support Officer

#### 2. Council Prayer

The Mayor opened the meeting with the Council Prayer.

#### 3. Apologies

There were no apologies.

TARARUA DISTRICT COUNCIL

#### 4. Public Forum

Nil

#### 5. Notification of Items Not on the Agenda

Nil

# 6. Declarations of Conflicts of Interest in Relation to this Meeting's Items of Business

Cr S Gilmore – District Licensing Committee

Cr K Sutherland – Dannevirke Impound Supply item in public excluded

Mayor Collis – Response to Code of Conduct review in public excluded

Cr P Johns – Response to Code of Conduct review in public excluded

#### 7. Confirmation of Minutes

#### Recommendation

That the minutes of the Council meeting held on 29 November 2023 (as circulated) be confirmed as a true and accurate record of the meeting. Crs Sutherland/Wallace Carried

#### 8. Community Boards and Community Committees Reports

8.1 Minutes Dannevirke Community Board

That the minutes of the Dannevirke Community Board meeting held 20 November 2023 be received.

Crs Wards/Peeti-Webber

8.2 Minutes Explore Pahiatua Inc

That the minutes of the Explore Pahiatua Inc meeting held 05 December 2023, be received.

Crs Gilmore/Collis

Carried

Carried

#### 8.3 Minutes Positively Woodville Community Committee

That the minutes of the Positively Woodville Community Committee meetings

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held 07 November 2023, and 05 December 2023, be received.

Crs Gilmore/Johns

Carried

#### 8.4 Minutes Eketahuna Community Board

That the minutes of the Eketāhuna Community Board meeting held 11 December 2023 be received.

Crs Long/Gilmore

Carried

#### 9. Reports

#### 9.1 Recommendation from Audit and Risk Committee re Adoption of Annual Report 2022-23

The Tararua District Council considered the report of the Manager – Democracy Services dated 24 November 2023 that presented a recommendation from the extraordinary Audit and Risk Committee meeting held 22 November 2023, that sought adoption of the draft Annual Report for the year ending 30 June 2023.

It was noted that Audit New Zealand were still completing their Audit, and therefore the matter would need to be left lying on the table, for consideration at the 31 January 2024 meeting of Council.

That the item "recommendation from Audit and Risk Committee re Adoption of Annual Report 2022-23" be left lying on the table, for consideration at the 31 January 2024 meeting of the Tararua District Council.

Mayor Collis/Long

Carried

#### 9.2 Draft Urban Growth Strategy

The Tararua District Council considered the report of the Team Leader Planning Services dated 13 December 2023 that sought the Council review and feedback on the draft Urban Growth Strategy, outlined the intended consultation process and sought adoption of the draft Urban Growth Strategy for public consultation in February 2024.

Daniel Batley of Evergreen Consulting was in attendance via Teams, and gave a presentation that outlined the key points around the development of the draft Strategy. He noted the ongoing engagement with Iwi partners, further internal review against infrastructure strategies in preparation for the District Plan Review, and will be encouraging people to have their say on the draft Urban Growth Strategy. Following consideration of feedback, and review and amendment of the Strategy, the final document would be submitted to Council for adoption in early April 2024.

That the report from the Team Leader Planning Services dated 13 December

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#### 2023 concerning the Draft Urban Growth Strategy be received.

That the Council adopt the Draft Urban Growth Strategy for the purposes of public consultation in February 2024.

Crs Wards/Johns

Carried

# 9.3 Woodville Womens Institute - Proposed Sheltered Seating at Fountaine Square

The Tararua District Council considered the report of the Group Manager – Strategy and Community Wellbeing dated 14 December 2023 that sought approval for the Woodville Women's Institute to build a sheltered seating area in Fountaine Square, Woodville, and approval for the structure once built, to be gifted to Tararua District Council.

That the report from the Group Manager - Strategy & Community Wellbeing dated 14 December 2023 concerning the Woodville Womens Institute - Proposed Sheltered Seating at Fountaine Square be received.

That the Council approves the request from Woodville Women's Institute to build a sheltered seating area within the southern end of Fountaine Square, Suburban Sections 1 & 2 Woodville, pending a discussion with Woodville Women's Institute regarding position and final design.

That the Council approves the request from Woodville Women's Institute to gift the structure, once built, to Tararua District Council. The Council would then be responsible for the ownership and management of the asset.

Crs Gilmore/Johns

Carried

#### 9.4 **Capital Expenditure Carry Forwards from 2022-23**

The Tararua District Council considered the report of the Manager – Programmes and Projects dated 15 December 2023 that outlined the capital expenditure performance for the 2022/23 financial year and sought approval for carry forwards of unspent budgets to the 2023/24 financial year.

That the report from the Manager - Programmes & Projects dated 15 December 2023 concerning the Capital Expenditure Carry Forwards from 2022-23 be received.

That the Council approves the carry forwards as outlined in section 5.1 of the report of the Manager – Programmes & Projects dated 15 December 2023 for addition into the 2023-24 year's capital budget.

Crs Johns/Wards

Carried

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Meeting of the Eketähuna Community Board – 12 February 2024

#### 9.5 Appointment of Additional List Member for the District Licensing Committee.

The Tararua District Council considered the report of the Regulatory Services Manager dated 08 December 2023 that sought Council approval to appoint an additional member to the District Licensing Committee list.

Councillor S Gilmore, having declared an interest took no part in the discussion and did not vote.

That the report from the Regulatory Services Manager dated 08 December 2023 concerning the Appointment of Additional List Member for the District Licensing Committee. be received.

That the Council appoints Scott Gilmore as a member to the list of the Tararua District Licensing Committee.

Crs Wards/Franklin

#### 9.6 Requests for Information Processed Under Local Government Official Information and Meetings Act 1987

The Tararua District Council considered the report of the Manager – Democracy Services dated 12 December 2023 that provided information on the requests for information received under the Local Government Official Information and Meetings Act 1987.

That the report from the Manager - Democracy Services dated 12 December 2023 concerning the Requests for Information Processed Under Local Government Official Information and Meetings Act 1987 be received.

Mayor Collis/Long

#### 10. Correspondence

#### 10.1 **Correspondence**

That the letter of thanks from Caley McNair, recipient of International Representative Grant, be received.

Crs Sutherland/Chase

#### **11.** Portfolio Reports

11.1 Positively Woodville – Councillor Gilmore expressed pleasure at seeing the Positively Woodville meeting minutes included in the Council agenda, and for the agreement for service delivery between the Council and Positively Woodville being formalised. He thanked Positively Woodville for the work they were doing

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Carried

Carried

Carried

for the community.

- 11.2 Pongaroa Way to Go Councillor Wards noted that she attended the final meeting of the year for Pongaroa Way to Go, where they discussed the impact of Cyclone Gabrielle and conveyed thanks to Council members, staff and contractors for their support through the year.
- 11.3 Woodville Lions Club Councillor Johns thanked Council for its support for the Walk the New Highway event, noting all tickets had sold out. He asked that thanks be passed on to the staff at the iSite for the work they had put in to supporting this event.
- 11.4 Norsewood Cemetery Councillor Wallace sought information on ground investigations.

#### **12.** Mayoral Matters

12.1 Her Worship the Mayor noted that it had been an incredibly tough year, with inflation and insurance cost rises, the impact from Cyclone Gabrielle, long term plan work, and hoped everyone was looking forward to a break. She thanked and acknowledged everyone for their hard work this year. She spoke about the success of the Christmas parades in the towns and how fantastic the towns looked with their festive Christmas light displays. She noted that in 2024 a report would be brought to Council with regarding to Cyclone Gabrielle funding support.

#### 13. Items not on the Agenda

Nil

#### 14. Public Excluded Items of Business

That the public be excluded from the following parts of the proceedings of this meeting, namely:

Dannevirke Impounded Supply - Public Works Act Compensation for Land Access

Response to Code of Conduct Investigation

Chief Executive's Annual Review

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48 (1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution follows.

General subject matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
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Dannevirke Impounded Supply - Public Works Act Compensation for Land Access	To protect commercial and industrial negotiations	<section (1)(a)(i)<="" th=""></section>
Response to Code of Conduct Investigation	To protect the privacy of natural persons	<section (1)(a)(i)<="" td=""></section>
Chief Executive's Annual Review	To protect the privacy of natural persons	<section (1)(a)(i)<="" td=""></section>

This resolution is made in reliance on Section 48 (1) (a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act or Section 6 or Section 7 or Section 9 of the Official Information Act 1982, as the case may require, which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as follows:

- s7(2)(i) The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).
- s7(2)(a) The withholding of the information is necessary to protect the privacy of natural persons, including that of a deceased person.

#### Mayor Collis/Chase

Carried

The meeting went into public excluded session at 10:47am and resumed open business at 2:14pm.

There being no further business the Mayor thanked those present for their attendance and contributions, and declared the meeting closed at 2:15pm.

Mayor

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Minutes of a meeting of the Tararua District Council held in the Council Chamber, 26 Gordon Street, Dannevirke on Wednesday 31 January 2024 commencing at 1:00pm.

#### 1. Present

Her Worship the Mayor - Mrs T H Collis, Crs E L Peeti-Webber (Deputy Mayor), N L Chase, A K Franklin, S M Gilmore, M F Long, K A Sutherland, S A Wallace and S M Wards

#### In Attendance

Mr B Nicholson	-	Chief Executive
Mr R Suppiah	-	Group Manager – Corporate and Regulatory
Mrs A Small	-	Group Manager – Strategy and Community Wellbeing
Mr H Featonby	-	Group Manager – Infrastructure
Ms F Chase	-	Manager – Facilities
Ms T Hales	-	Communications & Engagement Advisor – Recovery
Mrs A Dunn	-	Manager – Democracy Services
Ms G Wingfield-Smith	-	Democracy Support Officer

#### 2. Council Prayer

The Mayor opened the meeting with the Council Prayer.

#### 3. Apologies

That the apology from Councillor P A Johns be accepted and leave of absence granted for the meeting.

Mayor Collis/Cr Wards

Carried

#### 4. Notification of Items Not on the Agenda

Nil

TARARUA DISTRICT COUNCIL

# 5. Declarations of Conflicts of Interest in Relation to this Meeting's Items of Business

Nil

#### 6. Confirmation of Minutes

That the minutes of the Council meeting held on 20 December 2023 (as circulated) be confirmed as a true and accurate record of the meeting.

Crs Peeti-Webber/Franklin

Carried

#### 7. Community Boards and Community Committees Reports

#### 7.1 Dannevirke Community Board Minutes

That the minutes of the Dannevirke Community Board meeting held 18 December 2023 be received.

Crs Wards/Peeti-Webber

Carried

#### 8. Reports

#### 8.1 Tararua District Council - Code of Conduct for Elected Members

The Tararua District Council considered the report of the Manager – Democracy services dated 21 January 2024 that presented an updated Code of Conduct to elected members for consideration and adoption.

Members discussed whether to include in the Code of Conduct the requirement for any recommendation from an independent investigator to be binding upon the Council and proposed amending the Code so that any actions proposed by an independent investigator in response to a breach of the Code of Conduct would be recommended to Council for discussion and agreement on next steps to be taken.

That the Tararua District Council adopts the Code of Conduct appended to the report of the Manager – Democracy Services dated 21 December 2023 with an amendment to change references to requirements for any recommendations made by an Independent Investigator to be binding on the Council, to recommendations made by an Independent Investigator to be reported to Council for formal consideration.

Crs Gilmore/Wards

Carried

Councillor S A Wallace abstained from voting

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That the report from the Manager - Democracy Services dated 21 December 2023 concerning the Tararua District Council - Code of Conduct for Elected Members be received.

That the Tararua District Council agrees to include the requirement for elected members who are undischarged bankrupts to disclose that fact, as set out in Clause 15(5) of Schedule 7 of the Local Government Act 2002.

Crs Franklin/Chase

Carried

#### 9. Public Forum – James Beard

9.1 Mr James Beard spoke to the Council about transportation matters. He suggested that passenger rail be made available from Masterton to Dannevirke. He spoke about the distance to travel from Alfredton to Castlepoint, and noted it was a 40km shorter journey to travel via Castle Hill Road. He proposed that the Council work with the Masterton District Council and Waka Kotahi to have the unsealed portions of that road sealed. He circulated a copy of a map of the area he was speaking about.

#### 10. Reports - Continued

#### 10.2 Requests for Information Processed Under Local Government Official Information and Meetings Act 1987

The Tararua District Council considered the report of the Manager – Democracy Services dated 10 January 2024 that provided information on the requests for information received under the Local Government Official Information and Meetings Act 1987.

That the report from the Manager - Democracy Services dated 10 January 2024 concerning the Requests for Information Processed Under Local Government Official Information and Meetings Act 1987 be received.

Crs Wallace/Gilmore

Carried

#### 10.3 Mayoral Relief Fund - Criteria

The Tararua District Council considered the report of the Chief Executive dated 24 January 2024 that discussed changes to the Mayoral Relief Fund criteria.

That the report from the Chief Executive dated 24 January 2024 concerning the Mayoral Relief Fund - Criteria be received.

That the Council note the change in the grant criteria to allow for grants up to the following limits:

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Carried

#### \$10,000 for individuals; and

\$30,000 for Community Groups, farmers, businesses including soleentrepreneurs, and marae.

Crs Wards/Wallace

11. Portfolio Reports

- 11.1 Akitio / Pongaroa: Councillor Wards noted the attendance of officers over the Christmas / New Year period to address the water supply issues at Akitio, and thanked all that were involved in assisting to address the issues, including the local residents and the Akitio Ratepayers Association. She asked that a report be provided to the Infrastructure, Climate Change and Emergency Management Committee on a review of the matter. She also noted the repairs made to the roading in Pongaroa.
- 11.2 Woodville: Councillor Gilmore spoke about the Walk the New Highway event held in January that had over 1,500 people walking Te Ahu a Turanga route. He asked that thanks be passed to the iSite officers for their work in handling the ticketing for the event. He spoke about the exhibition at Rinitawa, showcasing young artists, and also the Woodville Motorcross event, noting this event was in its 61<sup>st</sup> year.
- 11.3 Norsewood: Councillor Wallace noted he was working with a group on improving communications in Norsewood. He noted the upcoming A&P Show in Dannevirke, and the Viking Festival in Norsewood, scheduled for 3 and 4 February 2024. He acknowledged the success of the radio controlled vehicles event held recently.
- 11.4 Passenger Transport: Councillor Franklin advised she was arranging a meeting with Horizons Regional Councillor Benbow. She spoke about the organising for the event to commemorate the 80<sup>th</sup> anniversary of the Polish Children being sent to Pahiatua during World War II that was currently underway.

#### 12. Mayoral Matters

12.1 Her Worship the Mayor noted the shearing successes with the World Records set in the District.

#### 13. Items not on the Agenda

Nil

#### 14. Public Excluded Items of Business

That the public be excluded from the following parts of the proceedings of this meeting, namely:

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The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48 (1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution follows.

General subject matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
Confirmation of minutes – Council meeting held 20 December 2023	To protect the privacy of natural persons; and To protect commercial and industrial negotiations	<section (1)(a)(i)<="" td=""></section>
Revocation and Replacement of Resolution re Chief Executive's Annual Review	To protect the privacy of natural persons	As above

This resolution is made in reliance on Section 48 (1) (a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act or Section 6 or Section 7 or Section 9 of the Official Information Act 1982, as the case may require, which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as follows:

- s7(2)(a) The withholding of the information is necessary to protect the privacy of natural persons, including that of a deceased person.
- S7(2)(i) The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).

#### Crs Chase/Peeti-Webber

Carried

The meeting went into public excluded session at 2:12pm and resumed open session at 2:45pm.

There being no further business the Mayor thanked those present for their attendance and contributions, and declared the meeting closed at 2:45pm.

Mayor

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# Report

Date	:	16 January 2024
То	:	Chairperson and Board Members Eketahuna Community Board
From	:	Allie Dunn Manager - Democracy Services
Subject	:	Leave of Absence Request
ltem No	:	8.1

# 1. Recommendation

1.1 That the report from the Manager - Democracy Services dated 18 December 2023 concerning the Leave of Absence Request be received.

#### AND EITHER

- 1.2 That the Eketāhuna Community Board grant an extended leave of absence without pay to Mr Carew for the period February 2024 to October 2024, noting that during this period of leave Mr Carew would not be able to undertake any responsibilities of being a community board member, and request that the Council develop a policy for granting extended leave of absence for elected members without pay;
- OR
- 1.3 That the Eketāhuna Community Board decline to grant leave of absence, requiring Mr Carew to either attend Board meetings via audio-visual means should Council be able to make arrangement for equipment to be available for this, or to be absent without leave. This would require an apology to be tendered to each meeting of the Board for consideration by the Board of whether or not to grant leave of absence from each meeting.
- OR
- 1.4 That the Eketāhuna Community Board agree that Mr Terry Carew continue as an elected Eketāhuna Community Board member in a limited role, noting his location overseas, and accept apologies from Mr Carew for any meetings of the Board that he is not able to attend via audio-visual link if such a link is not able

to be made available.

# 2. Reason for the Report

2.1 To give consideration to a request for Leave of Absence received from Board Member Carew, and make a decision as to whether or not to grant leave from the Board.

# 3. Background

- 3.1 At its meeting held 11 December 2023, the Eketāhuna Community Board discussed a request for leave of absence that had been received from Board Member Terry Carew. Mr Carew later clarified that his request for leave of absence is for unpaid leave.
- 3.2 The request for leave outlines two periods during which he would be overseas:
  - January 2024 to October 2024; and
  - January 2025 to January 2026, but effectively this would be until the end of the current term of the elected Board, being mid-October 2025.
- 3.3 For the remaining 24 months of the current Board's tenure, this leave period would be of approximately 18 months in duration 75% of the remaining term.
- 3.4 During the periods of leave, it has been proposed by the member that attendance at the Board's monthly meetings could be via Teams, and agendas and minutes of meetings could be received electronically.
- 3.5 As a result of discussion, the Board asked that options be presented to their first meeting of the New Year for their consideration. The relevant options are:
  - Granting Leave of Absence without pay from January 2024 until October 2024, when the member intends to return to Eketāhuna, then reconsidering his leave request for the period January 2025 to October 2025;
  - Declining to grant Leave of Absence thereby triggering the need for a byelection after the member has been absent without leave from four meetings of the Board; and
  - Allowing the member to continue in a limited capacity as a member, noting that this would be remotely and could involve remote attendance at meetings should facilities be able to be provided to allow for this.

# 4. Advice on rules and processes provided to Board's December 2023 meeting

- 4.1 The following advice was provided to the Board at its December meeting, to provide background on the relevant rules and processes that apply when considering leave of absence requests.
- 4.2 Local government members, unlike paid employees, do not have entitlements to prescribed holiday or sick leave. Most local government members will take leave from time to time. Usually for any short period of leave of absence, the member continues to receive their salary.
- 4.3 An extended leave of absence without pay could be for personal reasons such as family/parental leave, prolonged holiday, illness or in some cases, when standing for another public office.

#### Definition of "Leave of Absence"

- 4.4 A leave of absence is generally understood to be an extended period of time when one has permission to be absent from duty.
- 4.5 The definition provided in the Eketāhuna Community Board's Standing Orders states: *"Leave of absence means a pre-approved absence for a specified period of time consistent with the council policy should one be in place."*
- 4.6 Note that the Council does not currently have a policy for elected members Leave of Absence.

#### Granting of Leave of Absence

- 4.7 The following provisions are made in the Board's Standing Orders relating to granting of leave of absence:
  - A community board may grant a member leave of absence following an application from that member. The community board may delegate the power to grant a leave of absence to the Chairperson in order to protect a members' privacy.
  - The Chairperson may approve a members' application, and the Community board may approve an application from the Chairperson. The Chairperson will advise all members of the community board whenever a member has been granted leave of absence under delegated authority. Meeting minutes will record a leave of absence for a member as an apology for that meeting.
- 4.8 As the Board has not passed a resolution delegating the authority to grant leave of absence to its Chairperson, the any granting of leave of absence must be decided by the Board by vote at a formal meeting of the Board.

#### Process for when a member has not been granted a leave of absence

- 4.9 A member who does not have leave of absence may tender an apology should they be absent from all or part of a meeting. The Chairperson must invite apologies at the beginning of each meeting, including apologies for lateness and early departure. The meeting may accept or decline any apologies, and this must be recorded via resolution. Members may be recorded as absent on community board business where their absence is a result of a commitment made on behalf of the community board.
- 4.10 For clarification, the acceptance of a member's apology constitutes a grant of 'leave of absence' for that specific meeting.

#### What happens if a member is absent without leave?

- 4.11 Where a member is absent from four consecutive meetings of the community board without leave of absence or an apology being accepted (not including extraordinary or emergency meetings) then the office held by the member will become vacant. A vacancy created in this way is treated as an extraordinary vacancy.
- 4.12 This rule is set out in clause 5(d) of Schedule 7 of the Local Government Act 2002.
- 4.13 Any extraordinary vacancy in the membership of a community board, that occurs more than 12 months before the next triennial election, will trigger a by-election to fill that vacancy.
- 4.14 This requirement is set by section 117 of the Local Electoral Act 2001.
- 4.15 If this section of the Act is triggered, the Electoral Officer must arrange for a byelection to be held within 89 days of notification of the extraordinary vacancy.
- 4.16 The Council's appointed Electoral Officer advises that the estimated costs of a byelection for the Eketāhuna Community Board would be in the vicinity of \$17,000.00.

#### Can a member attend a meeting by audio or audio visual link?

- 4.17 The Board's standing orders record that members of the community board have the right to attend meetings by means of an electronic link, unless they have been lawfully excluded (for example, due to a conflict of interest).
- 4.18 Standing orders provide an example of situations where the Chairperson may give approval for attending meetings by electronic link, either generally or for a specific meeting. The examples of situations where approval can be given include:
  - Where the member is at a place that makes their physical presence at the meeting impracticable or impossible;
  - Where a member is unwell; and

• Where a member is unable to attend due to an emergency.

#### What are the conditions that need to be met?

- 4.19 The first condition is that the member has provided sufficient notice to the Chairperson and officers of their wish to attend a meeting by audio or audio visual link, and the second condition is that the technology is available for attending by audio or audio visual link. It is also noted in this clause that the Council has no obligation to make the technology for an audio or audio-visual link available.
- 4.20 It is important to note that neither the technology for attending meetings of the Eketāhuna Community Board by audio or audio visual link, nor connectivity to allow for any such link to work, are available in the meeting room used by the Board. However, officers have been able to source mobile equipment that will allow for remote attendance at each meeting. Any audio or audio visual link used at the meeting must ensure that everyone participating in the meeting can hear each other, and the member's attendance by audio or audio visual link does not reduce their accountability or accessibility of that person in relation to the meeting. Officers have tested the mobile equipment that they have available and found that it does provide sufficient accessibility for remote attendance.

# Can a member attending remotely participate in voting, and be counted as part of the quorum of the meeting?

- 4.21 Where a meeting has a quorum, determined by the number both physically and remotely present, the members attending by electronic link can vote on any matters raised at the meeting.
- 4.22 Previously, only those members physically present at the meeting could be counted towards the quorum of the meeting. However, this was amended by the Severe Weather Emergency Legislation Act 2023, which came into force on 20 March 2023 to allow for remote attendees to be counted as part of the quorum until October 2024. A further amendment to the Local Government Act through the Local Electoral Legislation Amendment Act in 2023 made this amendment permanent. Therefore, the Local Government Act 2002 in Schedule 7, Clause 25B now allows for those members attending via audio or audio visual link to be counted as being present for the purposes of forming a quorum.

#### Guidance on Providing for Leave of Absence

- 4.23 The following guidance comes from Local Government New Zealand's guidance document that assists with interpreting Standing Orders. Below are relevant extracts of advice from this Guide.
- 4.24 The standing orders provide for a Community Board to delegate the authority to grant a leave of absence to its Chairperson. When deciding whether to grant a leave of absence, a consideration should be given to the impact of this on the capacity of the Board to conduct its business.

- 4.25 Requests should be made in advance of a meeting and would generally apply to several meetings that the member knows they will be unable to attend.
- 4.26 Although standing orders allow for the delegation of authority to the Chairperson, we have no resolution recorded making this delegation, therefore requests for leave of absence need to be considered by the Board and agreed by majority vote on a resolution to grant the leave.
- 4.27 To allow for leave of absence without pay, the Board would need to seek adoption of a Council policy as to whether a person who has a leave of absence for a length of time would continue to receive remuneration as an elected member, for example, a policy may provide for remuneration to continue to be paid for a set period of time, such as the first three months of a leave of absence, or may provide for options for granting of extended leave of absence without pay.

#### Remuneration Authority Position on Leave of Absence Without Pay

- 4.28 The Remuneration Authority has the responsibility for setting remuneration levels for local government elected members, including community board members. They also set rules relating to payment of allowances, and reimbursement of expenses.
- 4.29 The following advice is provided by the Remuneration Authority, relating to leave of absence without pay.
  - The Remuneration Authority advises that it is the responsibility of individual local authorities to resolve and adopt their own rules for granting an extended leave of absence without pay to a local government member.
  - With regard to eligibility for extended leave of absence without pay, the Authority advises that leave of absence without pay may be granted for a period by formal resolution.
  - In their advice, they note that the period of leave must involve total absence. The local government member cannot undertake any duties either formal or informal – this includes board meetings, meetings with external parties and constituent work. Nor can the local government member speak publicly on behalf of the council / community board or represent it on any issues.
  - While on a formal extended leave of absence without pay, the payment of remuneration, and the reimbursement of expenses to the member must cease during the whole period for which formal leave of absence is granted.

#### The Role of a Community Board Member

4.30 The role of a community board is defined in the Local Government Act 2002. The role is:

- a) Represent, and act as an advocate for, the interests of its community; and
- b) Consider and report on all matters referred to it by the Council, or any matter of interest or concern to the community board; and
- c) Maintain an overview of services provided by the Council within the community; and
- d) Prepare an annual submission to the Council for expenditure within the community; and
- e) Communicate with community organisations and special interest groups within the community; and
- f) Undertake any other responsibilities that are delegated to it by the Council.

#### Responsibilities and Functions Delegated to the Board

- 4.31 At the beginning of the current triennium, the Council delegated the following functions and powers to the Eketāhuna Community Board:
  - Liaise and communicate with individuals, community organisations and special interest groups within the Board's area of responsibility;
  - Represent and advocate for the community on any issue and make submissions to any organisation relating to a matter of interest to the Board in respect to the Board's geographical area;
  - Facilitate consultation with local residents and community groups on local issues and local aspects of district issues, including input into the District Plan, Long Term Plan and Annual Plan;
  - In respect of the Long-term Plan and Annual Plan (where appropriate) to:
    - Prepare a submission to the budgetary process of Council for expenditure within the community and methods of funding;
    - Identify and make recommendations on priorities for local projects and community issues;
  - Participate in any relevant consultative processes within the Board's geographical area, making submissions on relevant policies that impact on the Board's geographical area;
  - Make submissions to the Council on the levels of service concerning its facilities and activities provided within the Board's geographical area and maintain an oversight of their delivery;
  - Advise the Council on property related matters concerning the acquisition and sale of such assets of local community significance;
  - Promote the community and support its economic development;

- Fix priorities and expend funds within such budgets allocated by Council for discretionary spending, including assistance towards rates and Council related fees and charges incurred by voluntary community groups;
- Make annual disbursements to community groups from the General Assistance Grants Scheme;
- Facilitate community events and maintaining services in the Board's geographical area, including providing financial assistance to support such initiatives;
- Consider and report on all matters referred to it by Council or any issue of interest or concern to the Board and speak at Council meetings in such circumstances considered appropriate;
- Appoint a Board representative to the Road Safety Committee and Emergency Management Committee (Welfare Response);
- Appoint Board representatives to local community groups;
- Appoint the Board's Chairperson as a member to the Civic Honours selection panel;
- Authorise the Board's Chairperson (or their nominee) to be the spokesperson for the Board in all matters within its jurisdiction or of particular interest;
- Advise the Council in advance of considering any actions resulting from exercising its powers, authorities or functions that may have potential implications for the Council;
- Maintain the development, knowledge and skills of board members through attendance at appropriate conferences, courses and training seminars within the budget funding available for this purpose.

#### Impact on System of Representative Democracy

- 4.32 In New Zealand we use a system of representative democracy, where members represent the voters who elected them to office.
- 4.33 Local elections decide who represents our local communities on local issues. Each elected member represents those voters that supported their election.
- 4.34 Another factor for consideration is the change in scope of availability of the member through their proposed extended absence, and whether voters would have elected the member if this was known at the time of the community board election.

4.35 The Board will need to reflect on the impact of a prolonged leave of absence on our system of representative democracy. Leave of absence, and being overseas, effectively removes an element of representation from the community. The Board needs to consider whether a member can effectively represent their community at a governance level if they are not physically present in the community.

#### Added workload to remaining members

4.36 During 2024, the Council has a large programme of consultation and engagement that the Eketāhuna Community Board members will be required to assist with facilitating in the local community. These relate to the draft Long-term Plan, that sets the spending priorities for the next three years, the Growth Strategy and District Plan Review. The physical absence of the member will impact on how that workload is shared and communicated within the community.

### 5. Options for consideration

#### 5.1 Scenario 1 - Granting Leave of Absence Without Pay

- 5.1.1 The Board has the option of granting Leave of Absence to Mr Carew from January 2024 until October 2024, when the member intends to return to Eketāhuna. Mr Carew intends to be in Eketāhuna from October 2024 until January 2025, and an application for further Leave of Absence could be considered by the Board for Mr Carew's next intended period overseas from January 2025 until the next Community Board elections in October 2025.
- 5.1.2 In this scenario, to be on leave of absence without pay, Mr Carew would be on leave from all duties as a Community Board member, therefore not be expected to read meeting agendas, nor contribute in any way to the community as a community board member.
- 5.1.3 A policy for granting extended leave of absence would also need to be developed, for adoption by Council, to allow for withholding of pay for periods of approved extended leave of absence.

#### 5.2 Scenario 2 – Declining to Grant Leave of Absence

- 5.2.1 This scenario discusses what would happen should the Board decide against granting leave of absence, decline to make available equipment to enable remote attendance at meetings by the member, and decline to accept apologies for absence from Board meetings.
- 5.2.2 Any elected member, should they be absent without leave from four consecutive meetings of the body they are elected to, is automatically deemed to be ousted from office, and an extraordinary vacancy then exists. Refer to Clause 5 of Schedule 7, Local Government Act 2002.
- 5.2.3 The following is the process that must then follow the creation of an extraordinary vacancy:

- Chief Executive gives notice to the Electoral Officer of the vacancy;
- Election must be held not later than 89 days after the date on which the electoral officer receives notice of the vacancy;
- Provisions of the Local Electoral Act 2001 apply to election to fill the extraordinary vacancy.
- 5.2.4 How would this apply in practice? Theoretically, if the Board member was absent without approved leave from the February, March, April and May meetings of the Eketāhuna Community Board, then an extraordinary vacancy would then be triggered as from 14 May 2024. An election to fill the extraordinary vacancy would need to be held within 89 days of that date, leaving the Board without a replacement member until later in August 2024, once the final result of the election had been declared. The new member would then be sworn into office at the Board's September 2024 meeting.
- 5.2.5 The estimated cost of holding a by-election to elect a new member for the Eketāhuna Community Board is \$17,000.00.
- 5.2.6 In summary, declining to grant Leave of Absence and subsequently not approve apologies by the member for each of the next four meetings being missed, thereby triggering the need for a by-election, would not achieve election and swearing into office of a replacement member until September 2024.

# 5.3 **Scenario 3** - Allowing the member to participate in meetings remotely, and function in a limited capacity as a member, from February to October 2024

- 5.3.1 Should the Board decide to allow for the member to continue in a limited capacity as a member, noting this would be undertaken from overseas and may involve remote attendance for Board member Carew at Eketāhuna Community Board meetings, should facilities be able to be put in place to enable remote attendance. Currently there are no audio-visual facilities available in the meeting room used by the Eketāhuna Community Board for its meetings, and wifi is not available at the meeting venue used.
- 5.3.2 However, officers have sourced mobile equipment and tested joining a meeting remotely in the Board's meeting room, using cellular data to provide connectivity. The equipment involves a laptop where the member joins the meeting via a video link, and a projector to project the image on to a screen so that all meeting participants can see the member joining remotely. The sound quality was sufficient to allow for the remote attendee to hear the proceedings in the meeting room, and for people in the meeting room to hear the remote attendee when they spoke.
- 5.3.3 This equipment relies on the cellular network operating, therefore if the network failed at any point in the meeting, or was not of sufficient quality to allow for attendance, the member would need to tender an apology for the meeting.

- 5.3.4 If equipment and connectivity is put in place to enable remote attendance at meetings, Mr Carew would be able to continue to attend Board meetings, contribute to the Board's discussions and vote on items before the Board for decision.
- 5.4 In this scenario, Mr Carew would not be able to be granted leave of absence without pay, as he would be continuing in a limited capacity as a member of the Board.

#### 6. Conclusion

- 6.1 Although the request received from Member Carew seeks a leave of absence, and he further clarified that he wished to have leave of absence without pay, his request noted his intention to perform his role remotely from overseas. This means it is not technically a leave of absence. A leave of absence requires the member not to undertake any duties or responsibilities of their role during the leave period.
- 6.2 The Remuneration Authority requires payment of the set salary to elected members. To grant leave of absence, and not make any salary payments to the member during his absence, would require the Council to firstly adopt a policy allowing for this, and would mean the member cannot undertake any duties as a member during their leave of absence.
- 6.3 The options before the Board are:
  - Grant an extended leave of absence without pay to Mr Carew for the period February 2024 to October 2024, noting that during this period of leave Mr Carew would not be able to undertake any responsibilities of being a community board member;
  - Decline to grant leave of absence, requiring Mr Carew to either attend Board meetings via audio-visual means should Council be able to make arrangements for equipment to be available for this, or to be absent without leave. This would require an apology to be tendered to each meeting of the Board, and if the apologies were not accepted for four consecutive meetings, then Mr Carew's position as a community board member would be deemed to be vacant and a by-election required at an estimated cost of \$17,000.00; or
  - Agree that Mr Carew continue as a Board member in a limited role, noting his location overseas, and accept apologies from Mr Carew for any meetings of the Board that he is not able to attend via audio-visual link if one is not able to be made available.
- 6.4 Should the third option be chosen, Board Member Carew would need to at some point in the coming months reflect on whether he was able to meaningfully achieve the goals of his elected role when not physically present in the community. The onus will be on the member to show how he was successfully

performing his role in those circumstances. If the member finds he is not able to meaningfully achieve the goals of his elected role while living overseas, then the member could consider resigning from office, thereby allowing for a by-election to elect a new representative to the Board, or appointment of a new representative (depending on the timeframe of any extraordinary vacancy arising).

#### Attachments

Nil.



# Report

Date	:	2 February 2024
То	:	Chairperson and Board Members Eketahuna Community Board
From	:	Grace Wingfield-Smith Democracy Support Officer
Subject	:	Updated Code of Conduct for Elected Members
ltem No	:	8.2

# 1. Recommendation

- 1.1 That the report from the Democracy Support Officer dated 01 February 2024 concerning the Updated Code of Conduct for Elected Members be received.
- 1.2 That the Eketāhuna Community Board adopt the updated Code of Conduct for Elected Members, as amended by the Tararua District Council at its meeting held 31 January 2024.

# 2. Reason for the Report

2.1 To present an updated Code of Conduct to the Board.

# 3. Background

- 3.1 The overall aim of a Code of Conduct is to set out the understandings and expectations adopted by the local authority about the manner in which its members may conduct themselves while acting in their capacity as elected representatives, including behaviour toward one another, staff and the public, and the disclosure of information by or in the possession of elected members.
- 3.2 The Eketahuna Community Board adopted its current Code of Conduct on the 15<sup>th</sup> of November 2019. It is usual practice for elected members to review their Code of Conduct on a triennial basis and undertaking this review a few months after the election allows time for induction and briefing of newly elected members beforehand. However, the severe weather event in early 2023 impacted on the

availability of resources to undertake the work necessary to bring the proposed updated Code to elected members.

- 3.3 The updated template code includes an additional assessment process (involving an initial assessor), and the recommendations of an independent investigator would come back to the Board for consideration.
- 3.4 During a recent Code of Conduct review and investigation, a recommendation was made that a full and formal review of the elected members Code of Conduct be undertaken. As part of that recommendation, it was asked that elected members give consideration to the Chief Executive's role in determining the materiality of any complaint being undertaken. The reviewer believed that this should not be the role of the Chief Executive as the sole employee of the elected members.
- 3.5 The updated template produced by Local Government New Zealand in 2022 includes a process for assessing the Code of Conduct complaints via an independent assessor. In developing the updated Code of Conduct for elected members, a review was undertaken of other Councils' Code of Conduct and it was noted that Councils that had reviewed their Code of Conduct after the 2022 election, had mostly adopted the process proposed in the 2022 template for complaints to be assessed by an independent assessor.
- 3.6 Should the elected members agree to the changed process for assessing Code of Conduct complaints, it is proposed that a list of suitable assessors be developed for approval by the Chief Executive and Mayor.
- 3.7 It is also a requirement of the Local Government Act 1002 that members must consider whether or not its Code of Conduct will require its elected members who are undischarged bankrupts to disclose that fact (refer Clause 15(5), Schedule 7, Local Government Act 2002). The current Code of Conduct adopted November 2019 contains this requirement and the Council agreed to continue to require members who are undischarged bankrupts to make this disclosure.
- 3.8 Attached to this report is a proposed updated Code of Conduct, incorporating the following changes:
  - An amended approach to investigating and assessing alleged breaches designed to ensure the process is independent and focussed on serious rather than minor or trivial complaints.
  - An updated Register of Interests section to reflect the legislative changes that came into effect from 20 November 2022; and
  - An updated Appendix B: Legislation bearing on the role and conduct of elected members to include information about the changes made to the Local Government Act 2002 by the Pecuniary Protected Disclosures (Protection of Whistleblowers) Act 2022, the Serious Fraud Office Act

1990, the Health and Safety at Work Act 2015, and the Harmful Digital Communications Act 2015.

3.9 A provision has also been included in the draft Code of Conduct (section 8) for requiring members that have declared a pecuniary interest in an item to leave the meeting room during deliberations and voting on that item. This reflects good practice and ensures the decision-making process can be seen to be free from potential influence from any related pecuniary interest.

## 4. Financial Implications

4.1 There are no financial implications associated with this matter.

## 5. Statutory Requirements

5.1 There is no statutory requirement for Community Boards to adopt the Code of Conduct, but the option is available and recommended by Local Government New Zealand.

## 6. Delegations

6.1 Elected members have the authority to decide this matter, noting that a vote of at least 75% of the members present in support is required to replace the current Code of Conduct.

## 7. Consultation

7.1 There are no community consultation requirements associated with this matter.

## 8. Conclusion

- 8.1 An updated Code of Conduct has been developed to replace the code adopted for the 2019-2022 triennium.
- 8.2 Elected members have three options before it:
  - Adopt the proposed Code of Conduct for the 2022-2025 triennium as appended to this report; or
  - Adopt the proposed Code of Conduct for the 2022-2025 triennium with changes agreed to following discussion and resolution; or
  - Not adopt the proposed Code of Conduct and therefore retain the 2019 Code of Conduct, noting that the 2022 Code of Conduct includes the best practice updates since 2019.

## Attachments

1. Elected Members Code of Conduct



# **Elected Members Code of Conduct**



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Date	Status	Update made
31 January 2024	Adopted by Council	

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## **1** Introduction

The Code of Conduct (the Code) sets out the standards of behaviour expected from elected members in the exercise of their duties. Its purpose is to:

- Enhance the effectiveness of the Council and the provision of good local government of the community, city, district or region;
- Promote effective decision-making and community engagement;
- Enhance the credibility and accountability of the Council to its communities; and
- Develop a culture of mutual trust, respect and tolerance between the members of the Council and between the members and management.

This purpose is given effect through the values, roles, responsibilities and specific behaviours agreed in the code.

## 2 Scope

The Code has been adopted in accordance with clause 15(1) of Schedule 7 of the Local Government Act 2002 (Local Government Act 2002) and applies to all members, including any non-elected members appointed to committees or subcommittees, and the members of any community boards that have agreed to adopt it. The Code is designed to deal with the behaviour of members towards:

- Each other;
- The Chief Executive and staff;
- The media; and
- The general public.

It is also concerned with the disclosure of information that members receive in their capacity as elected members and information which impacts on the ability of the Council to give effect to its statutory responsibilities.

The Code can only be amended (or substituted by a replacement Code) by a vote of at least 75 per cent of members present at a meeting when amendment to the Code is being considered. The Code should be read in conjunction with the Council's Standing Orders.

## **3** Values

The code is designed to give effect to the following values:

1. **Public interest:** members will serve the best interests of the people within their community, district or region and discharge their duties conscientiously, to the best of their ability.

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- Public trust: members, in order to foster community confidence and trust in their Council, will work together constructively in an accountable and transparent manner;
- 3. **Ethical behaviour:** members will act with honesty and integrity at all times and respect the impartiality and integrity of officials;
- 4. **Objectivity:** members will make decisions on merit; including appointments, awarding contracts, and recommending individuals for rewards or benefits.
- 5. **Respect for others:** members will treat people, including other members, with respect and courtesy, regardless of their race, age, religion, gender, sexual orientation, or disability.
- 6. **Duty to uphold the law:** members will comply with all the legislative requirements applying to their role, abide by the Code of Conduct and act in accordance with the trust placed in them by the public.
- 7. Equitable contribution: members will take all reasonable steps to fulfil the duties and responsibilities of office, including attending meetings and workshops, preparing for meetings, attending civic events, and participating in relevant training seminars.
- 8. **Leadership:** members will actively promote and support these principles and ensure they are reflected in the way in which the Council operates, including a regular review and assessment of the Council's collective performance.

These values complement, and work in conjunction with, the principles of section 14 of the Local Government Act 2002 and the governance principles of s39 of the Local Government Act 2002.

## 4 Role and Responsibilities

The Code of Conduct is designed to strengthen the good governance of the Tararua District. Good governance requires that the complementary roles of the governing body and the administration are understood and respected. These roles involve:

## 4.1 Members

The role of the governing body includes:

- Representing the interests of the people of the district;
- Developing and adopting plans, policies and budgets;
- Monitoring the performance of the Council against stated goals and objectives set out in its Long-term plan;
- Providing prudent stewardship of the Council's resources;
- Employing and monitoring the performance of the Chief Executive; and
- Ensuring the Council fulfils its responsibilities to be a 'good employer' and meets the requirements of the Health and Safety at Work Act 2015.

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## 4.2 Chief Executive

The role of the Chief Executive includes:

- Implementing the decisions of the Council;
- Ensuring that all responsibilities delegated to the Chief Executive are properly performed or exercised;
- Ensuring the effective and efficient management of the activities of the Council;
- Maintaining systems to enable effective planning and accurate reporting of the financial and service performance of the Council;
- Providing leadership for the staff of the Council; and
- Employing, on behalf of the Council, the staff of the Council, (including negotiation of the terms of employment for those staff).

The Chief Executive is the only person *directly* employed by the Council itself (s.42 Local Government Act 2002). All concerns about the performance of an individual member of staff must, in the first instance, be referred to the Chief Executive.

## **5** Relationships

This section of the Code sets out agreed standards of behaviour between members; members and staff; and members and the public. Any failure by a member to comply with the provisions of this section can represent a breach of the Code.

## 5.1 Relationships between members

Given the importance of relationships to the effective performance of the Council, members will conduct their dealings with each other in a manner that:

- Maintains public confidence;
- Is open, honest and courteous;
- Is focused on issues rather than personalities;
- Avoids abuse of meeting procedures, such as a pattern of unnecessary notices of motion and/or repetitious points of order; and
- Avoids aggressive, bullying or offensive conduct, including the use of disrespectful or malicious language.

Please note, nothing in this section of the Code is intended to limit robust debate.

## 5.2 Relationships with staff

An important element of good governance involves the relationship between a Council, its Chief Executive, and its staff. Members will respect arrangements put in place to facilitate this relationship, and:

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- Raise any concerns about employees, officers or contracted officials with the Chief Executive;
- Raise any concerns about the performance or behaviour of the Chief Executive with the Mayor or the Chairperson of the Chief Executive performance review committee (however described);
- Make themselves aware of the obligations that the Council and the Chief Executive have as employers and observe these requirements at all times, such as the duty to be a good employer;
- Treat all employees with courtesy and respect and not publicly criticise any employee, and;
- Observe any protocols put in place by the Chief Executive concerning contact between members and employees.

Please note, elected members should be aware that failure to observe this portion of the Code may compromise the Council's obligations to be a good employer and consequently expose the Council to civil litigation or affect the risk assessment of Council's management and governance control processes undertaken as part of the Council's annual audit.

## 5.3 Relationship with the public

Given the vital role that the democratic local government plays in our communities it is important that Councils have the respect and trust of their citizens. To facilitate trust and respect in their Council, members will:

- Ensure their interactions with citizens are fair, honest and respectful;
- Be available to listen and respond openly and honestly to citizens' concerns;
- Represent the views of citizens and organisations accurately, regardless of the member's own opinions of the matters raised; and
- Ensure their interactions with citizens and communities uphold the reputation of the Council.

## 6 Media and social media

The media play an important role in the operation and efficacy of our local democracy. In order to fulfil this role, the media needs access to accurate and timely information about the affairs of Council. Any failure by member to comply with the provisions of this section can represent a breach of the Code.

- 1. In dealing with the media, elected members must clarify whether they are communicating a view endorsed by their Council, committee, or community board, or are expressing a personal view.
- 2. Members are free to express a personal view to the media or social media at any time, provided the following rules are observed:

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- Comments shall be consistent with the Code;
- Comments must not purposefully misrepresent the views of the Council or the views of other members;
- Social media pages controlled by members and used for making observations relevant to their role as an elected members should be open and transparent, except where abusive or inflammatory content is being posted; and
- Social media posts about other members, council staff or the public must be consistent with section 5 of this Code. (See Appendix A for guidelines on the personal use of social media).

## 7 Information

Access to information is critical to the trust in which a Council is held and its overall performance. A failure to comply with the provisions below can represent a breach of the Code.

## 7.1 Confidential information

In the course of their duties members will receive information, whether in reports or through debate, that is confidential. This will generally be information that is either commercially sensitive or is personal to a particular individual or organisation. Accordingly, members agree not to use or disclose confidential information for any purpose other than the purpose for which the information was supplied to the member.

## 7.2 Information received in capacity as an elected member

Occasionally members will receive information from external parties which is pertinent to the ability of their Council to properly perform its statutory duties. Where this occurs, and the information does not contravene the privacy of natural persons, the member will disclose such information to other members and/or the chief executive as soon as practicable.

## 8 Conflicts of Interest

Elected members will maintain a clear separation between their personal interests and their duties as elected members in order to ensure that they are free from bias (whether real or perceived). Members therefore must familiarise themselves with the provisions of the Local Authorities (Members' Interests) Act 1968 (LAMIA).

Members will not participate in any Council discussion or vote on any matter in which they have a pecuniary interest, other than an interest in common with the general public. This rule also applies where the member's spouse/partner has a pecuniary interest, such as through a contract with the Council. Members shall make a declaration of interest as soon as practicable after becoming aware of any such interests.

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If a member has declared a pecuniary interest in an item, they must leave the meeting room during deliberations and voting on that item.

If a member is in any doubt as to whether a particular course of action (including a decision to take no action) raises a conflict of interest, then the member should seek guidance from the Chief Executive immediately. Members may also contact the Office of the Auditor-General for guidance as to whether they have a pecuniary interest, and if so, may seek an exemption to allow that member to participate or vote on a particular issue in which they may have a pecuniary interest. The latter must be done before the discussion or vote.

**Please note:** Failure to observe the requirements of LAMIA could potentially invalidate a decision made, or the action taken, by the Council. Failure to observe these requirements could also leave the elected member open to prosecution (see **Appendix B**). In the event of a conviction elected members can be ousted from office.

## 9 Register of Interests

Following passage of the Local Government (Pecuniary Interests Register) Amendment Bill in 2022, a Council must now keep a register of pecuniary interests of their members, including community board members. The purpose of the register is to record members' interests to ensure transparency and strengthen public trust and confidence in local government processes and decision-making. Registers must comprise the following:

- The name of each company of which the member is a director, or holds or controls more than 10% of the voting rights and a description of the main business activities of each of those companies,
- The name of every other company or business entity in which the member has a pecuniary interest, other than as an investor in a managed investment scheme, and a description of the main business activities of each of those companies or business entities,
- If the member is employed, the name of each employer and a description of the main business activities if each of those employers,
- The name of each trust in which the member has a beneficial interest,
- The name of any organisation or trust and a description of the main activities of that organisation or trust if the member is a member of the organisation, a member of the governing body of the organisation, or a trustee of the trust, and the organisation or trust receives funding from the Council, or community board to which the member has been elected,
- The title and description of any organisation in which the member holds an appointment by virtue of being an elected member,
- The location of real property in which the member has a legal interest, other than an interest as a trustee, and a description of the nature of the real property,

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The location of real property, and a description of the nature of the real property, held by a trust if the member is a beneficiary of the trust and it is not a unit trust (disclosed under subclause 20) or a retirement scheme whose membership is open to the public.

Each Council must make a summary of the information contained in the register publicly available; and ensure that information contained in the register is only used or disclosed in accordance with the purpose of the register; and is retained for seven years.

## **10 Ethical behaviour**

Members will seek to promote the highest standards of ethical conduct. Accordingly, members will:

- Claim only for legitimate expenses as determined by the Remuneration Authority and any lawful policy of the Council developed in accordance with that determination;
- Not influence, or attempt to influence, any Council employee, officer or member in order to benefit their own, or families, personal or business interests;
- Only use the Council's resources (such as facilities, staff, equipment and supplies) in the course of their duties and not in connection with any election campaign or personal interests; and
- Not solicit, demand, or request any gift, reward or benefit by virtue of their position and notify the Chief Executive if any such gifts are accepted. Where a gift to the value of \$500 or more is accepted by a member, that member must immediately disclose this to the Chief Executive for inclusion in the publicly available register of interests.

Any failure by members to comply with the provisions set out in this section represents a breach of the code.

## **10.1 Undischarged bankrupt**

 In accordance with clause 15(5) of Schedule 7 (Local Government Act 2002) any member who is an "undischarged bankrupt" will notify the chief executive prior to the inaugural meeting or as soon as practicable after being declared bankrupt. The member will also provide the chief executive with a brief explanatory statement of the circumstances surrounding the member's adjudication and the likely outcome of the bankruptcy.

## 11 Creating a supportive and inclusive environment

In accordance with the purpose of the Code, members agree to take all reasonable steps in order to participate in activities scheduled to promote a culture of mutual trust, respect and tolerance. These include:

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- Attending post-election induction programmes organised by the Council for the purpose of facilitating agreement on the Council's vision, goals and objectives and the manner and operating style by which members will work.
- Taking part in any assessment or evaluation of the Council's performance and operating style during the triennium.
- Taking all reasonable steps to acquire the required skills and knowledge to effectively fulfil their Declaration of Office (the Oath) and contribute to the good governance of the district.

## **12** Breaches of the Code

Members must comply with the provisions of the code (Local Government Act 2002, schedule 7, cl. 15(4)). Any member, or the Chief Executive, who believes that the Code has been breached by the behaviour of a member may make a complaint to that effect. All complaints will be considered in a manner that is consistent with the following principles.

## **12.1** Principles

The following principles will guide the investigation into, and assessment of, complaints made against a member for breaching the Code of Conduct:

- The complaints will be independent, impartial, and respect members' privacy.
- Members will be given due notice that an investigation is underway and will be provided with an opportunity to be heard.
- Members have a right to seek independent advice, be represented and, if they choose, be accompanied by a support person throughout the process.
- Complaints will be resolved at the lowest level of resolution as possible, with priority given to finding a mediated settlement.
- Complainants and members subject to a complaint, will have access to advice and support for the time it takes to find a resolution.

#### 12.2 Who can make a complaint?

The Code of Conduct is designed to be a self-regulatory instrument and complaints regarding a breach of the Code can only be made by members themselves, or the Chief Executive, who can make a complaint on behalf of their staff. On receipt of a complaint, the Chief Executive must forward the complaint to an independent person, whether an independent investigator or an initial assessor, for an assessment.

#### 12.3 Role of the initial assessor

On receipt of a complaint an initial assessor will undertake an assessment to determine the relative merit and seriousness of the complaint, and the nature of the subsequent process

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that will be followed. The complaint may be dismissed if the initial assessor finds them to be trivial, vexatious, frivolous, or politically motivated.

If a complaint is not dismissed, the initial assessor (or independent investigator in a one-step process) may recommend one of the following:

#### **Refer to the Mayor**

In the case of a breach that is not serious or amenable to mediation, the initial assessor may refer the person responsible for the alleged breach to the Mayor for their advice and guidance. These will not be reported to the Council. A meeting or meetings with the Mayor will be regarded as sufficient to resolve the complaint. Where a member is referred to the chair, the initial assessor may also recommend, for the Mayor's consideration:

- That the member attends a relevant training course
- That the member work with a mentor for a period
- That the member tenders an apology

#### Mediation

If the complaint concerns a dispute between two members, or between a member and another party, the initial assessor may recommend mediation. If mediation is agreed by both parties, then its completion will represent the end of the complaints process. The outcomes of any mediation will be confidential and, other than reporting that a complaint has been resolved through mediation, there will be no additional report to the Council unless the complaint is referred to an independent investigator, usually due to a failure of the mediation.

#### **Refer to Independent Investigator**

Where the initial assessor finds that the complaint is serious or no resolution can be reached and/or mediation is refused, the initial assessor will refer the complaint to an independent investigator. The independent investigator will be selected from the Council's independent investigators' panel assembled by the Chief Executive, or an independent investigator service that is contracted to the Council. Complaints that involve a chairperson or Chief Executive will be referred directly to the independent investigator.

Complaints that are dismissed, referred to a chairperson, or resolved by mediation, will not be reported to the Council.

#### **12.4** Role of the independent investigator

The independent investigator will:

- Determine whether a breach has occurred;
- If so, determine the seriousness of the breach; and

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• Recommend actions that a Council should take in response to the breach.

Any recommended actions made in response to a complaint that has been upheld will be considered by the Council.

#### Determining the significance of an alleged breach

The independent investigator may take whatever actions they need to determine the significance of a complaint, within the budgetary constraints set down, including re-assessing the complaint.

The independent investigator will undertake an investigation appropriate to the scale of the breach, which may include interviews with other affected parties, and prepare a report for the Chief Executive which will set out the rationale for their findings and may include recommendations for resolving the breach and appropriate penalties.

When considering the issue of significance, the independent investigator will need to consider a range of factors before deciding, such as:

- Was the breach intentional or unintentional?
- Did it occur once or is there a pattern of recurring behaviour?
- Does the breach have legal or financial ramifications for the Council?
- What is the impact of the breach on the other elected members, on officers and on the community in general?

On completing their investigation, an independent investigator may dismiss a complaint or make a recommendation to the governing body. The independent investigator's recommendation will be contained in a report to the Council Chief Executive which will form the basis of a consequent report to the governing body to recommend to them the decision and the actions that they may be required to take.

**Please note:** All actions taken in the implementation of a policy must be consistent will the Bill of Rights Act 1990. No appeal right is included in the Code of Conduct. Members who are unhappy with an independent investigator's decision have access to judicial review and/or the Ombudsman's office.

#### **12.5 Costs and support**

The Council must ensure that members who make a complaint are not left to meet any costs created by doing so. Members, those who make complaints, and those who are subject to a complaint, should be given appropriate and reasonable support.

#### 12.6 Process for determining and investigating complaints

#### Step 1: Chief Executive receives complaint

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All complaints made under this Code of Conduct must be made in writing and forwarded to the Chief Executive who will refer the complaint to the initial assessor. A complaint does not need to explicitly refer to the Code of Conduct to be a valid complaint, provided it is clear that it relates to the Code of Conduct. The Chief Executive will also:

- Inform the complainant that the complaint has been referred to the independent person (named) and refer them to the process for dealing with complaints as set out in the Code of Conduct; and
- Inform the respondent that a complaint has been made against them and the name of the independent investigator overseeing the process, and refer them to the policy for dealing with complaints as set out in the Code of Conduct.

A complaint by the Chief Executive, or implicating the Chief Executive, must be forwarded to the Mayor who will refer the complaint to the initial assessor and delegate other steps to Council Officers.

#### Step 2: Initial assessor makes an assessment and arranges mediation

- 1. The initial assessor will undertake an assessment of the merits of the complaint. If they consider it is not valid, the complaint will be dismissed. The complainant will have no recourse or appeal. Grounds for concluding that a complaint has no merit include that it is trivial, vexatious, frivolous, or politically motivated.
- 2. The initial assessor may refer the person responsible for the alleged breach to the chair or Mayor or Deputy Mayor for their advice and guidance. These will not be reported to the Council. A meeting or meetings with the chair may be regarded as sufficient to resolve the complaint. Where a member is referred to the chair, the initial assessor may also recommend, for the chair's consideration.
- 3. If deemed to have merit, the initial assessor will contact the parties to seek their agreement to independently facilitated mediation. If the parties agree and the issue is resolved by mediation the matter will be closed and no further action is required.
- 4. If the parties do not agree to mediation, or mediation is unsuccessful in resolving the matter, the initial assessor will refer the complaint to an independent investigator selected from a panel established by the Chief Executive at the start of the triennium, or service contracted to the Council. The initial assessor will also inform the complainant and the respondent that the complaint has been referred to the independent investigator.

#### Step 3: Independent investigator to inquire and conclude on the matter

If the complaint is found to be a breach of the Code of Conduct the independent investigator will inform the initial assessor, who will inform the complainant and respondent. The independent investigator will then assess the nature and effect of the breach and prepare a

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report for the Council on the seriousness of the breach and recommend actions commensurate with that breach. In preparing that report the independent investigator may:

- Consult with the complainant, respondent, and any affected parties;
- Undertake a hearing with relevant parties; and/or
- Refer to any relevant documents or information.

At any stage in their inquiry the independent investigator may find that a breach has not occurred, or the matter should be referred to a relevant agency. If this is the case the independent investigator will inform the initial assessor who will inform the complainant and respondent that the complaint is dismissed or has been referred to a relevant named agency.

On receipt of the independent investigator's report, the Chief Executive, or initial assessor, will prepare a report for the Council, which will meet to consider the findings and implement any recommended actions. The report will include the full report prepared by the investigator.

#### Step 4: Process for considering the investigators report – recommendations are not binding

Council's process for determining and investigating complaints give an independent investigator the power to make recommendations to the Council, then:

- The Chief Executive's report, containing the independent investigators recommendations and report, will be presented to the governing body, or committee/sub-committee with delegated authority to consider code of conduct complaints;
- The Governing body, or community board, will ensure that members with an interest in the complaint are not present during the discussion on the independent investigator's recommendations;
- The report will be received in public meeting unless grounds, such as those set out in s.48 LGOIMA, exist for the exclusion of the public;
- The Chief Executives report may also outline the plan for the report's public release, for the governing body's information and comment;
- The governing body, community board, or committee/sub-committee with delegated authority, may accept the investigators recommendations or, if they believe it is justified, amend the independent investigators recommendations. As part of these considerations the complainant may be asked to appear before the governing body, board or committee and answer questions from members;
- The penalty or sanction that might be applied will depend on the seriousness of the breach and may include actions set out in Attachment Three.

#### **12.7** Selecting the initial assessor and independent investigator

#### Selecting an initial assessor

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The Chief Executive is responsible for this. In selecting the initial assessor, the Chief Executive will consult with the Council.

The initial assessor should be a person, or a position, that is independent of a Council's political governance, which also being easily accessible, as their role is crucial if complaints are to be expedited quickly and without controversy. For example:

- The external appointee on Council's Audit and Risk Committee;
- A member of staff, such as an internal ombudsman or ethics adviser, as long as they have operational independence from the Chief Executive (similar to the independence afforded an Electoral Officer);
- A retired Council chief executive;
- A retired Council politician;
- A member of the public with relevant experience and competency.

#### Selecting an independent investigator

The Chief Executive is responsible for compiling a panel or list of independent investigators.

At the beginning of each triennium the Chief Executive, in consultation with the Council, will compile list of independent investigators. In selecting them, a Chief Executive may consider:

- The council's legal advisers;
- A national service specialising in public sector integrity;
- A national service providing assessment and investigation services; or
- An individual with relevant skills and competencies.

**Please note:** Given the litigious nature of some code of conduct disputes independent investigators should have relevant liability insurance, provided on their own behalf or by the Council. The Chief Executive also needs to ensure that investigations are undertaken within budgetary limits negotiated in advance.

## **12.8** Actions that may be applied when a breach has been confirmed

Where a complaint that the Code of Conduct was breached has been upheld, any actions taken against the member found to be in breach should be consistent with the following principles:

- Actions should be commensurate with the seriousness of the breach.
- Actions should be applied in a manner that is culturally appropriate and safe for the members involved.
- Actions should, to the degree practical, contribute to an inclusive culture in the Council by focusing on constructive mediation, learning, and member improvement.

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In determining a response to a breach of the Code of Conduct, one or more of the following could be selected:

- 1. That no action is required.
- 2. That the member meets with the mayor/chair for advice.
- 3. That the member attends a relevant training course.
- 4. That the member agrees to cease the behaviour.
- 5. That the member work with a mentor for a period.
- 6. That the member tenders an apology.
- 7. That the member participates in voluntary mediation (if the complaint involves a conflict between two members).
- 8. That the Council sends a letter of censure to the member.
- 9. That the Council passes a vote of no confidence in the member.
- 10. That the member loses certain Council-funded privileges (such as attendance at conferences).
- 11. That the member loses specific responsibilities, such as a committee chair, deputy committee chair or portfolio holder.
- 12. That the member be subject to restricted entry to Council offices, such as no access to staff areas (where restrictions may not previously have existed).
- 13. That the member be subject to limitations on their dealings with Council staff, other than the Chief Executive or identified senior manager.
- 14. That the member be suspended from committees or other bodies to which the member has been appointed.
- 15. That the member be invited to consider resigning from the council.

**Please note:** Actions 1-6 will typically not be reported to the Council. Actions 7-15, which have a high degree of public interest, namely democratic representation, should be considered in an open meeting, unless there are grounds, such as those set out in LGOIMA, for not doing so.

#### **12.9 Responses to statutory breaches**

In cases where a breach of the Code of Conduct is found to involve regulatory or legislative requirements, the Chief Executive will refer the complaint to the relevant agency. For example:

- Breaches relating to members' interests (where members may be liable for prosecution by the Auditor General under LAMIA).
- Breaches which result in the council suffering financial loss or damage (where the Auditor-General may make a report on the loss or damage under section 44 LGA 2002 which may result in the member having to make good the loss or damage).
- Breaches relating to the commission of a criminal offense which will be referred to the Police (which may leave the elected member liable for criminal prosecution).

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Failure to observe the provisions of the Code of Conduct may also result in the following:

- Expose the Council to litigation;
- Invalidate insurance of indemnity for members;
- Expose individual members to responsibility for loss under section 46 of the Local Government Act.

## **13** Penalties and actions

Where a complaint is determined to be material and referred to the Council or an adjudicative body established to consider complaints, the nature of any penalty or action will depend on the seriousness of the breach.

#### **13.1 Material breaches**

In the case of material breaches of the Code, the Council, or the adjudicative body with delegated authority, may require one of the following:

- 1. A letter of censure to the member;
- 2. A request (made either privately or publicly) for an apology;
- 3. Removal of certain Council-funded privileges (such as attendance at conferences);
- 4. Removal of responsibilities, such as committee chair, deputy committee chair or portfolio holder;
- 5. Restricted entry to Council offices, such as no access to staff areas (where restrictions may not previously have existed);
- 6. Limitation on any dealings with Council staff other than the Chief Executive or identified senior manager;
- 7. A vote of no confidence in the member;
- 8. Suspension from committees or other bodies to which the member has been appointed; or
- 9. Invitation to the member to consider resigning from the Council.

A Council or adjudicative body with delegated authority may decide that instead of a penalty, one or more of the following may be required:

- Attend a relevant training course; and/or
- Work with a mentor for a period of time; and/or
- Participate in voluntary mediation (if the complaint involves a conflict between two members); and/or
- Tender an apology.

The process is based on the presumption that the outcome of a complaints process will be made public unless there are grounds, such as those set out in the Local Government Official Information and Meetings Act 1987 (LGOIMA), for not doing so.

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### **13.2 Statutory breaches**

In cases where a breach of the Code is found to involve regulatory or legislative requirements, the complaint will be referred to the relevant agency. For example:

- Breaches relating to members' interests (where members may be liable for prosecution by the Auditor-General under LAMIA);
- Breaches which result in the Council suffering financial loss or damage (where the Auditor General may make a report on the loss or damage under s.44 Local Government Act 2002 which may result in the member having to make good the loss or damage); or
- Breaches relating to the commission of a criminal offence which will be referred to the Police (which may leave the elected member liable for criminal prosecution).

## **14 Review**

Once adopted, the Code continues in force until amended by the Council. The Code can be amended at any time but cannot be revoked unless the Council replaces it with another Code. Amendments to the Code require a resolution supported by 75 per cent of the members of the Council present at the Council meeting at which the amendment is considered. Councils are encouraged to formally review their existing Code and either amend or re-adopt it as soon as practicable after the beginning of each triennium in order to ensure that all members have the opportunity to provide their views on the Code's provisions.

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## Appendix A: Guidelines on the personal use of social media<sup>5</sup>

There's a big difference in speaking "on behalf of Council" and speaking "about" the Council. While your rights to free speech are respected, please remember that citizens and colleagues have access to what you post. The following principles are designed to help you when engaging in personal or unofficial online communications that may also refer to your Council.

- 1. Adhere to the Code of Conduct and other applicable policies. Council policies and legislation, such as LGOIMA and the Privacy Act 2020, apply in any public setting where you may be referring to the Council or its activities, including the disclosure of any information online.
- 2. You are responsible for your actions. Anything you post that can potentially damage the Council's image will ultimately be your responsibility. You are encouraged to participate in social media but in so doing you must exercise sound judgment and common sense.
- 3. Be an "advocate" for compliments and criticism. Even if you are not an official online spokesperson for the Council, you are one of its most important advocates for monitoring the social media landscape. If you come across positive or negative remarks about the Council or its activities online that you believe are important you are encouraged to share them with the governing body.
- 4. Let the subject matter experts respond to negative posts. Should you come across negative or critical posts about the Council or its activities you should consider referring the posts to the Council's authorised spokesperson, unless that is a role you hold, in which case consider liaising with your communications staff before responding.
- 5. Take care mixing your political (Council) and personal lives. Elected members need to take extra care when participating in social media. The public may find it difficult to separate personal and Council personas. Commenting online in any forum, particularly if your opinion is at odds with what Council is doing, can bring you into conflict with the Code should it not be clear that they are your personal views.
- 6. **Never post sensitive and confidential information** provided by the Council, such as confidential items, public excluded reports and/or commercially sensitive information. Such disclosure will contravene the requirements of the Code.
- 7. Elected Members' social media pages should be open and transparent. When commenting on matters related to the Council no members should represent themselves falsely via aliases or differing account names. Neither should they block any post on any form of social media that they have control over unless there is clear evidence that the posts are actively abusive. Blocking constructive debate or feedback can be seen as bringing the whole Council into disrepute.

<sup>5</sup>Based on the Ruapehu District Council Code of Conduct.

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# Appendix B: Legislation bearing on the role and conduct of elected members

This is a summary of the legislative requirements that have some bearing on the duties and conduct of elected members. The full statutes can be found at <u>www.legislation.govt.nz</u>.

#### The Local Government Act 2002

The Local Government Act 2002 is local government's empowering statute. It establishes our system of local government and sets out the rules by which it operates. Those rules include the principles underpinning Council decision-making, governance principles, Te Tiriti obligations as set by the Crown, and the role of the Chief Executive.

The Local Government Act also details the personal liability of members.

Although having qualified privilege, elected members can be held personally accountable for losses incurred by a Council where, following a report from the Auditor General under s44 Local Government Act 2002, it is found that one of the following applies:

- Money belonging to, or administered by, a Council has been unlawfully expended; or
- An asset has been unlawfully sold or otherwise disposed of by the Council; or
- A liability has been unlawfully incurred by the Council; or
- A Council has intentionally or negligently failed to enforce the collection of money it is lawfully entitled to receive.

Members will not be personally liable where they can prove that the act or failure to act resulting in the loss occurred as a result of one of the following:

- Without the member's knowledge;
- With the member's knowledge but against the member's protest made at or before the time when the loss occurred;
- Contrary to the manner in which the member voted on the issue; and
- In circumstances where, although being a party to the act or failure to act, the member acted in good faith and relied on reports, statements, financial data, or other information from professional or expert advisers, namely staff or external experts on the matters.

In certain situation members will also be responsible for paying the costs of proceedings (s47 Local Government Act 2002).

#### Pecuniary Interests

Following passage of the Local Government (Pecuniary Interests Register) Amendment Bill in 2022, the Local Government Act 2002 was amended to now require Councils to keep a

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register of the pecuniary interests of their members, including community board members. The purpose of the register is to record members' interests to ensure transparency and strengthen public trust and confidence in local government processes and decision-making. Registers must comprise the following:

- the name of each company of which the member is a director or holds or controls more than 10% of the voting rights and a description of the main business activities of each of those companies,
- the name of every other company or business entity in which the member has a
  pecuniary interest, other than as an investor in a managed investment scheme, and a
  description of the main business activities of each of those companies or business
  entities,
- if the member is employed, the name of each employer of their employer and a description of the main business activities of those employers,
- the name of each trust in which the member has a beneficial interest,
- the name of any organisation or trust and a description of the main activities of that organisation or trust if the member is a member of the organisation, a member of the governing body of the organisation, or a trustee of the trust, and the organisation or trust receives funding from the Council, or community board to which the member has been elected,
- the title and description of any organisation in which the member holds an appointment by virtue of being an elected member,
- the location of real property in which the member has a legal interest, other than an interest as a trustee, and a description of the nature of the real property,
- the location of real property, and a description of the nature of the real property, held by a trust if the member is a beneficiary of the trust and it is not a unit trust (disclosed under subclause 20) or a retirement scheme whose membership is open to the public.

Each council must make a summary of the information contained in the register publicly available; and ensure that information contained in the register is only used or disclosed in accordance with the purpose of the register; and is retained for seven years.

#### The Local Authorities (Members' Interests) Act 1968

The Local Authorities (Members' Interests) Act 1968 (LAMIA) provides rules about members discussing and voting on matters in which they have a pecuniary interest and about contracts between members and the Council.

A pecuniary interest is likely to exist if a matter under consideration could reasonably give rise to an expectation of a gain or loss of money for a member personally (or for their spouse/partner or a company in which they have an interest). In relation to pecuniary

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interests the LAMIA applies to both contracting and participating in decision-making processes.

With regard to pecuniary or financial interests, a person is deemed to be "concerned or interested" in a contract or interested "directly or indirectly" in a decision when:

- A person, or spouse/partner, is "concerned or interested" in the contract or where they have a pecuniary interest in the decision; or
- A person, or their spouse/partner, is involved in a company that is "concerned or interested" in the contract or where the company has a pecuniary interest in the decision.

There can also be additional situations where a person is potentially "concerned or interested" in a contract or have a pecuniary interest in a decision, such as where a contract is between an elected members' family trust and the Council.

#### Determining whether a pecuniary interest exists

Elected members are often faced with the question of whether or not they have a pecuniary interest in a decision and if so whether they should participate in discussion on that decision and vote. When determining if this is the case or not the following test is applied:

"...whether, if the matter were dealt with in a particular way, discussing or voting on that matter could reasonably give rise to an expectation of a gain or loss of money for the member concerned." (OAG, 2001)

In deciding whether you have a pecuniary interest, members should consider the following factors:

- What is the nature of the decision being made?
- Do I have a financial interest in that decision do I have a reasonable expectation of gain or loss of money by making that decision?
- Is my financial interest one that is in common with the public?
- Do any of the exceptions in the LAMIA apply to me?
- Could I apply to the Auditor-General for approval to participate?

Members may seek assistance from the Mayor or other person, to determine if they should discuss or vote on an issue, but ultimately it is their own judgment as to whether or not they have pecuniary interest in the decision. Any member who is uncertain as to whether they have a pecuniary interest is advised to seek legal advice. Where uncertainty exists members may adopt a least-risk approach which is to not participate in discussions or vote on any decisions.

Members who do have a pecuniary interest will declare the pecuniary interest to the meeting and not participate in the discussion or voting. The member will then leave the room during the consideration of the item. The declaration, abstention and departure of the member

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needs to be recorded in the meeting minutes. (Refer to requirements set out in the Council's Standing Orders).

#### The contracting rule

A member is disqualified from office if he or she is "concerned or interested" in contracts with their Council if the total payments made, or to be made, by or on behalf of the Council exceed \$25,000 in any financial year. The \$25,000 limit includes GST. The limit relates to the value of all payments made for all contracts in which you are interested during the financial year. It does not apply separately to each contract, nor is it just the amount of the profit the contractor expects to make or the portion of the payments to be personally received by you.

The Auditor-General can give prior approval, and in limited cases, retrospective approval for contracts that would otherwise disqualify you under the Act. It is an offence under the Act for a person to act as a member of the Council (or committee of the Council) while disqualified.

#### Non-pecuniary conflicts of interest

In addition to the issue of pecuniary interests, rules and common law govern conflicts of interest more generally. These rules apply to non-pecuniary conflicts of interest, including common law rules about bias. In order to determine if bias exists or not members need to ask:

"Is there a real danger of bias on the part of the member of the decision-making body, in the sense that he or she might unfairly regard with favour (or disfavour) the case of a party to the issue under consideration?"

The question is not limited to actual bias but relates to the appearance or possibility of bias reflecting the principle that justice should not only be done but should be seen to be done. Whether or not members believe they are not biased is irrelevant.

Members focus should be on the nature of the conflicting interest or relationship and the risk it could pose for the decision-making process. The most common risks of non-pecuniary bias are where:

- Members' statements or conduct indicate that they have predetermined the decision before hearing all relevant information (that is, members have a "closed mind"); and
- Members have a close relationship or involvement with an individual or organisation affected by the decision.

In determining whether or not they might be perceived as biased, members must also take into account the context and circumstance of the issue or question under consideration. For example, if a member has stood on a platform and been voted into office on the promise of implementing that platform, then voters would have every expectation that the member would give effect to that promise, however he/she must still be seen to be open to

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considering new information (this may not apply to decisions made in Quasi judicial settings, such as Resource Management Act hearing).

#### Local Government Official Information and Meetings Act 1987

The Local Government Official Information and Meetings Act 1987 (LGOIMA) sets rules for ensuring the public are able to access official information unless there is valid reason for withholding it. All information should be considered public and released accordingly, unless there is a compelling case for confidentiality. Even where information has been classified as confidential, best practice is for it to be proactively released as soon as the grounds for confidentiality have passed.

There are both conclusive and other reasons for withholding information set out in section 6 and 7 of LGOIMA, which include:

Conclusive reasons for withholding – if making the information available would likely:

- Prejudice the maintenance of the law, including the prevention, investigation and detection of offences, and the right to a fair trial; or
- Endanger the safety of any person.

Other reasons for withholding – where withholding the information is necessary to:

- Protect the privacy of natural persons, including that of deceased natural persons;
- Protection information where it would disclose a trade secret or would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information;
- In the case of an application for resource consents or certain orders under the Resource Management Act 1992, to avoid serious offence to tikanga Māori, or to avoid the disclosure of the location of waahi tapu;
- Protect information the subject of an obligation of confidence, where making that
  information available would prejudice the supply of similar information (and it is in
  the public interest for this to continue), or would be likely otherwise to damage the
  public interest;
- Avoid prejudice to measures protection the health or safety of members of the public;
- Avoid prejudice to measures that prevent or mitigate material loss to members of the public;
- Maintain the effective conduct of public affairs through the free and frank expression
  of opinions between or to members and local authority employees in the course of
  their duty or the protection of such people from improper pressure or harassment;
- Maintain legal professional privilege;
- Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations); or

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• Prevent the disclosure or use of official information for improper gain or improper advantage.

Regarding these "other" reasons, a public interest balancing test applies. In these cases the Council must consider whether the withholding of that information is outweighed by other considerations that render it desirable, in the public interest, to make that information available. Decisions about the release of information under LGOIMA need to be made by the appropriately authorised people within each Council, and elected members must work within the rules adopted by each Council.

The LGOIMA also sets the rules that govern public access to meetings and the grounds on which that access can be restricted, which occurs when meetings consider matters that are confidential.

#### The role of the Ombudsman

An Ombudsman is an Officer of Parliament appointed by the Governor-General on the recommendation of Parliament. An Ombudsman's primary role under the Ombudsmen At 1975 is to independently investigate administrative acts and decisions of central and local government departments and organisations that affect someone in a personal capacity. Ombudsmen investigate complaints made under LGOIMA.

Anyone who has a complaint of that nature about a Council may ask an Ombudsman to investigate that complaint. Investigations are conducted in private. The Ombudsman may obtain whatever information is considered necessary, whether from the complainant, the Chief Executive of the Council involved, or any other party. The Ombudsman's decision is provided in writing to both parties.

If a complaint is sustained, the Ombudsman may recommend the Council takes whatever action the Ombudsman considers would be an appropriate remedy. Any such recommendation is, however, not binding. Recommendations made to the Council under this Act will, in general, become binding unless the Council resolves otherwise. However, any such resolution must be recorded in writing and be made within 20 working days of the date of the recommendation.

#### Secret Commissions Act 1910

Under this Act it is unlawful for an elected member (or officer) to advise anyone to enter into a contract with a third person and receive a gift or reward from that third person as a result, or to present false receipts to Council.

If convicted of any offence under this Act a person can be imprisoned for up to two years, and/or fines up to \$1000. A conviction would therefore trigger the ouster provisions of the Local Government Act 2002 and result in the removal of the member from office.

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#### Crimes Act 1961

Under this Act it is unlawful for an elected member (or officer) to:

- Accept or solicit for themselves (or anyone else) any gift or reward for acting or not acting in relation to the business of Council; and
- Use information gained in the course of their duties for their, or another person's, monetary gain, or advantage.

Elected members convicted of these offences will automatically cease to be members.

#### Financial Markets Conduct Act 2013

Financial Markets Conduct Act 2013 (previously the Securities Act 1978) essentially places elected members in the same position as company directors whenever Council offers stock to the public. Elected members may be personally liable if investment documents such as a prospectus contain untrue statements and may be liable for criminal prosecution if the requirements of the Act are not met.

#### Protected Disclosures (Protection of Whistleblowers) Act 2022

The Protected Disclosures (Protection of Whistleblowers) Act 2022 is designed to facilitate the disclosure and investigation of serious wrongdoing in the workplace, and to provide protection for employees and other workers who report concerns. A protected disclosure occurs when the discloser believes, on reasonable grounds, that there is, or has been, **serious wrongdoing** in or by their organisation, they disclose in accordance with the Act, and they do not disclose in bad faith.

A discloser is a person who has an employment type relationship with the organisation they are disclosing about and includes current and former employees, homeworkers, secondees, contractors, volunteers, and board members. Serious wrongdoing includes:

- an offence
- a serious risk to public health, or public safety, or the health or safety of any individual, or to the environment
- a serious risk to the maintenance of the law including the prevention, investigation and detection of offences or the right to a fair trial
- an unlawful, corrupt, or irregular use of public funds or public resources
- oppressive, unlawfully discriminatory, or grossly negligent or that is gross mismanagement by a public sector employee or a person performing a function or duty or exercising a power on behalf of a public sector organisation or the Government

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Council needs to have appropriate internal procedures that identify who in the organisation a protected disclosure may be made to, describe the protections available under the Act, and explain how the organisation will provide practical assistance and advice to disclosers. A discloser does not have to go through their organisation first. An appropriate authority can include the head of any public sector organisation and any officer of Parliament, such as the Ombudsman and Controller and Auditor-General. Ombudsmen are also an "appropriate authority" under the Protected Disclosures (Protection of Whistleblowers) Act 2022.

#### The Serious Fraud Office Act 1990

The Serious Fraud Office (SFO) is the lead law enforcement agency for investigating and prosecuting serious financial crime, including bribery and corruption. The SFO has an increasing focus on prevention by building awareness and understanding of the risks of corruption – noting that the extent of corruption is influenced by organisational frameworks and support given to staff. The SFO encourages organisations to adopt appropriate checks and balances and build a culture based on ethics and integrity.

The four basic elements of best practice organisational control promoted by the SFO involve:

- Operations people with the right skills and experience in the relevant areas, with clear accountability lines.
- Risk mitigation to manage risks that can't be eliminated through segregation, discretion reduction, delegations, management oversight, and audit.
- Basic standards of behaviour moderated by a Code of Conduct, ongoing interests and gift processes (not simply annual declaration), plenty of opportunities and ways to speak up, disciplinary options, training and support.
- Design and oversight based on a clear understanding of operational realities (design, governance, management, audit, investigation, business improvement, and legal).

#### The Health and Safety Act at Work Act 2015

The Health and Safety at Work Act 2015 aims to create a new culture towards health and safety in workplaces. A council is termed a Person Conducting a Business or Undertaking (PCBU) - all involved in work, including elected members, are required to have a duty of care. Elected members are "officers" under the Act and officers are required to exercise due diligence to ensure that the PCBU complies with its duties. However, certain officers, such as elected members, cannot be prosecuted if they fail in their due diligence duty. Despite this, as officers, the key matters to be mindful of are:

- stepping up and being accountable,
- identifying and managing your risks,
- making health and safety part of your organisation's culture, and

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• getting your workers involved.

Councils have wide discretion about how these matters might be applied, for example:

- adopting a charter setting out the elected members' role in leading health and safety

   with your chief executive,
- publishing a safety vision and beliefs statement,
- establishing health and safety targets for the organisation with your chief executive,
- ensuring there is an effective linkage between health and safety goals and the actions and priorities of your chief executive and their senior management, or
- having effective implementation of a fit-for-purpose health and safety management system.

Elected members, through their chief executive need to ensure their organisations have sufficient personnel with the right skill mix and support, to meet the health and safety requirements. This includes making sure that funding is sufficient to effectively implement and maintain the system and its improvement programmes.

#### The Harmful Digital Communications Act 2015

The Harmful Digital Communications Act (HDCA) was passed to help people dealing with serious or repeated harmful digital communications. The Act covers any harmful digital communications (like text, emails, or social media content) which can include racist, sexist, and religiously intolerant comments – plus those about disabilities or sexual orientation and sets out 10 communication principles for guiding communication online. Under the Act a digital communication should not:

- disclose sensitive personal facts about an individual.
- be threatening, intimidating, or menacing.
- be grossly offensive to a reasonable person in the position of the affected individual.
- be indecent or obscene.
- be used to harass an individual.
- make a false allegation.
- contain a matter that is published in breach of confidence.
- incite or encourage anyone to send a message to an individual for the purpose of causing harm to the individual.
- incite or encourage an individual to commit suicide.
- denigrate an individual by reason of colour, race, ethnic or national origins, religion, gender, sexual orientation or disability.

More information about the Act can be found at <u>Netsafe</u>.

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8.2 Updated Code of Conduct for Elected Members Attachment 1 Elected Members Code of Conduct



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8.2 Updated Code of Conduct for Elected Members Attachment 1 Elected Members Code of Conduct



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## Report

Date	:	30 January 2024		
То	:	Chairperson and Board Members Eketahuna Community Board		
From	:	Allie Dunn Manager - Democracy Services		
Subject	:	Eketahuna Community Board - General Assistance Grants Scheme 2024		
ltem No	:	8.3		

## 1. Recommendation

- 1.1 That the report from the Manager Democracy Services dated 10 January 2024 concerning the Eketahuna Community Board General Assistance Grants Scheme 2024 be received.
- 1.2 That the Eketahuna Community Board advertises the availability of the General Assistance Grants scheme for 2024 and invites applications for funding.
- 1.3 That the closing date for applications be 18 March 2024.

## 2. Reason for the Report

2.1 To seek a decision of the Board to advertise the availability of its General Assistance Grants scheme and invite applications for funding from the community.

## 3. Background

- 3.1 The Community Board has a discretionary funding budget, from which the Board operates a General Assistance Grants Scheme. This budget also funds any general expenses of the Board, such as purchase of wreaths for Anzac Day and Armistice Day services.
- 3.2 Applications for grants from the discretionary funds can be submitted to the Board all year round for projects and events, maintenance of a facility, and to offset fixed operational costs.

- 3.3 Each February the Board reviews its criteria for the grants scheme, and advertises the availability of the scheme, inviting applications for funding from the remaining balance of the fund.
- 3.4 Assistance through the Grants Scheme is available for up to 50% of project or maintenance/fixed operational costs.
- 3.5 In the Guidelines it is noted that the Board reserves the right to adjust the guidelines for any specific application.
- 3.6 A copy of the current General Assistance Grants Scheme guidelines for applicants is attached for information.

## 4. Description

- 4.1 Prior to advertising the scheme and inviting applications each year, a review of the grants scheme is sought.
- 4.2 At its meeting held 12 December 2022, the Board noted that the Community Development Team intended to work closely with the Board regarding the management of grants in the future, as there were other funding mechanisms that often could be accessed from external funders, allowing the Board to maximise the use of its discretionary funding. It was proposed that any grant applications made through the scheme would also be assessed against other funding mechanisms to check whether there were external funding sources that could be applied to the request.
- 4.3 Funding for the General Assistance Grants Scheme is budgeted for through the Long-term Plan process, and is rate funded.
- 4.4 In the 2023 General Assistance Grants Scheme round, the Board received three applications for funding, approving a total of \$2,389.21 in funding.
- 4.5 Following is a reconciliation of the discretionary fund account as at 23 January 2024:

	\$	\$
Approved budget 2023-24		\$6,000.00
Less expenditure 1 July 2023 to 31 December 2023	\$3,874.00	
Balance available for allocation		\$2,176.00

The following tables provide an overview of the grants approved by the Board along with payments made from its discretionary fund over the 2023 calendar year.

### Grants paid:

Date	Paid to	Purpose	Amount
30/06/2023	06/2023 Eketāhuna and District Grant – Mounted Rifles Early Settler Museum Memorial		\$188.52
30/06/2023	Eketāhuna Lawn Tennis Club	Grant – towards cost of insurance	\$348.00
30/06/2023	Eketāhuna Golf Club	Grant – towards cost of water rates	\$869.56
30/06/2023	Eketāhuna and Districts Early Settler Museum	Grant – towards establishing community forest garden	\$989.00
30/11/2023	Eketāhuna RSA	Grant from Board – costs of Anzac and Remembrance day events 2023	\$450.00
TOTAL			\$2845.08

### Payments / reimbursements:

Date	Purpose	Amount
28/02/2023	Armistice Day Wreath 2022	\$126.08
28/02/2023	Catering – meet and greet event	\$521.74
30/06/2023	Engraving – Alf Rowden Memorial	\$21.13
31/08/2023	Mileage reimbursement – Civil Defence meeting attendance Dannevirke	\$118.95
30/09/2023	Mileage reimbursement – meeting attendance – 2 meetings in Dannevirke, 1 in Alfredton	\$292.43
30/11/2023	Reimbursement for cost of Wreath for Armistice Day	\$43.48
30/11/2023	Additional key for meeting venue	\$19.56
30/11/2023	Mileage reimbursement – Civil Defence	\$118.96

	meeting attendance Dannevirke	
31/12/2023	Expense reimbursement – Community Plan meeting	\$60.87
TOTAL		\$1323.2

#### 5. Significance Assessment

5.1 The Council's Significance and Engagement Policy is not triggered by matters raised in this report.

#### 6. Assessment of Options

- 6.1 This report is brought before the Board to provide general background to the discretionary fund and the General Assistance Grants Scheme that has been operated from that budget, and to seek a decision from the Board to advertise the availability of the grants scheme and seek applications for funding from the community.
- 6.2 Prior to advertising the availability of the grants scheme and inviting applications, the Board is asked to consider the General Assistance Grants Scheme criteria and decide whether it wishes to make any changes to the criteria against which applications for funding are assessed.
- 6.3 Once reviewed and confirmed, the availability of the grants scheme would be publicly notified and applications for funding sought from members of the community.
- 6.4 It is proposed that closing date for applications for funding be 18 March 2024 and applications that are received be considered by the Board at its 8 April 2024 meeting.

#### 7. Consultation

7.1 There are no community consultation requirements associated with matters addressed in this report. The availability of the General Assistance Grants Scheme is intended to be publicly notified as part of seeking applications for funding from the community.

#### 8. Conclusion

8.1 The Board is asked to note the balance available in the discretionary funding budget, and that any applications for funding would be discussed with the Community Development Team to assess whether any external funding agency could fund the request, and for organisations applying for funding, whether there

were wider funding needs for that organisation that assistance could be sought for.

#### Attachments

1. Application Form and Guidelines - General Assistance Grants Scheme - 2022-23 - Eketahuna Community Board



# EKETĀHUNA COMMUNITY BOARD

## **General Assistance Grants Scheme**

# **Application Form**

Send Your Application to:

The Manager – Democracy Services, Tararua District Council

Post: P O Box 115, Dannevirke 4942 Deliver: Eketāhuna Library and Service Centre Or scan and email: <u>governance@tararuadc.govt.nz</u>

## Applications Close: 31 March 2023 at 5.00pm



## EKETĀHUNA COMMUNITY BOARD General Assistance Grants Scheme

### **Application Form**

1.	Name of organisation:
2.	Contact Person: Phone No
3.	Postal and Email Address
4.	Number of members in your organisation:
5.	Objectives of your organisation:
6.	Is your organisation a legally constituted society or trust? Yes / No
7.	If your club/organisation is registered for GST, please supply your GST number:

8. Describe the project for which you are seeking financial assistance:

		\$ 
	Total Cost:	\$
How much are you applying to this	fund for?	\$
Please show where the remainder	will come from:	\$
Have you received any funding f Government Agency in the past thr	rom the Creative Commu ree years? Yes / No	unities Scheme o
Please give details:		\$
Outline how your project will benefi	it the community:	

14.	Plea	ase add any further information you consider may assist your application:
15.	that you	ase enclose your latest Balance Sheet or Statement of Income and Expenditure has been reviewed independently, and attach a deposit slip or verification from r bank regarding the details of your account for payment of any funding that may granted:
16.		reby declare the above information is correct and if our application is successful, se to complete a certificate stating how the money has been spent:
Signe	d:	Date:
Desig	natio	n:
<u>Checl</u>	<u>&lt; List</u>	(To Be Completed By The Applicant)
		ensure that this application is eligible for consideration the following must be vided:
		All questions have been answered
	2)	Requests for funding do not exceed half of the project's total cost
	3)	Written quotes for labour and/or material costs are attached
	4)	Latest Balance Sheet or Statement of Income and Expenditure is enclosed that has been reviewed independently, and a bank deposit slip or verification from your bank of account details for payment of any funding granted is attached



#### EKETĀHUNA COMMUNITY BOARD

#### **GENERAL ASSISTANCE GRANTS SCHEME**

#### **GUIDELINES FOR APPLICANTS**

- 1. Assistance will only be available for locally recognised organisations whose principal functions and/or activities are of a community or charitable nature.
- 2. Financial assistance will only be available for a specific project or projects, or for the maintenance of a facility.
- 3. Only one grant per organisation will be available in any financial year.
- 4. Funding will not be available for the following:
  - subsidise subscriptions or rents
  - wages and salaries
  - reduce debt load i.e. debts already incurred
  - schools and early childhood educational facilities
- 5. No assistance is to exceed half of project or maintenance costs.
- 6. Applications will not be considered unless accompanied by a balance sheet or statement of income and expenditure for the current financial year that has been reviewed independently.
- 7. Applications must be made on the form available.
- 8. Applications will be considered on merit.
- 9. The Community Board reserves the right to adjust the guidelines for any specific application.
- 10. Late applications will not be considered or carried forward.
- 11. Written quotes must be provided from suppliers to support any application seeking financial assistance for a project that involves either labour and/or material costs.
- 12. All funds granted from this Scheme must be uplifted within twelve months of the date of the approval being advised. After this time the offer of funding shall lapse unless the Board gives its consent to a request from the applicant to carry forward for a specified period the amount allocated.



### **CERTIFICATE**

 Please complete and return to:
 The Manager – Democracy Services Tararua District Council

 Post: P O Box 115, Dannevirke 4942 Deliver: 26 Gordon Street, Dannevirke Email: governance@tararuadc.govt.nz

 I hereby certify that the amount of \$\_\_\_\_\_ received under the Eketāhuna Community Board's General Assistance Grants Scheme for the 2022-2023 financial year.

Has been expended - Receipt(s) of payment or an invoice detailing the items purchased must be attached

(state project)

NAME OF ORGANISATION; \_\_\_\_\_

SIGNATORIES;

(Chairperson)

(Secretary)

DATE



## Report

Date	:	26 January 2024
То	:	Chairperson and Board Members Eketahuna Community Board
From	:	Grace Wingfield-Smith Democracy Support Officer
Subject	:	Management Report
ltem No	:	8.4

#### 1. Recommendation

1.1 That the report from the Democracy Support Officer dated 26 January 2024 concerning the Management Report be received.

#### 2. Reason for the Report

2.1 This report provides an update to the Board on key activities and items of interest as reported to the meeting of the Infrastructure, Climate Change and Emergency Management Committee meeting held 13 December 2023.

#### 3. Background

- 3.1 As part of the scope of functions and authority delegated by the Council to the Eketāhuna Community Board, the Board has the responsibility for maintaining an oversight of the level of service concerning the facilities and activities provided within the Board's geographical area and make submissions to the Council on those levels of service, through the Annual Plan/Long-term Plan consultation process.
- 3.2 This report is provided to keep the Board informed on key activities and items of interest.
- 3.3 The scope of the update provided is districtwide, therefore contains information related to services and facilities outside of the wider Eketāhuna Community Board

area. Where it has been possible, information relating solely to the northern ward area has been removed from the following report.

#### 4. Transport

#### 4.1 Management Overview

As we are starting to see an increase in dry warmer weather, the focus in November has been to progress with completing preliminary reseal repairs in preparation for the reseal programme due to start in January. This is critical to ensure there are no delays to the programme. Larger renewals and construction works across the district continue to progress with earthwork/enabling works starting on the Route 52 Project and River Road, Akitio. As we near the Christmas holiday, the teams are preparing to complete as many sites that are under construction as practical to minimise delays to the increased traffic volumes over the holiday period.

Activity	Update
Sealed Pavement Maintenance	128 pothole repairs were completed in November. This is a large reduction from October due to permanent repairs able to be completed now that we are getting more suitable weather to undertake the repairs. The stabilisation team have made great progress completing 11,185m2 pre-reseal repairs in November, some of which was started in October and finished in November but still a great effort. The surfacing team have completed 2,858m2 of waterproof sealing across the network, to prolong the life of our pavements.
Unsealed Road Maintenance	1818m3 of metal was applied throughout the district during the month as part of maintenance and heavy metal overlay work. This has prepared the unsealed network to receive minimal amounts of metal over the summer. 192km of grading (surface and shape restoration) was completed during November.
Drainage Maintenance	The sweeper truck completed 300km of kerb and channel cleaning in November across the townships. Drainage teams have completed the 2023-24 pre-reseal work and now are working through high priority drainage maintenance. They completed 57km of high shoulders and 49km of watertable clearing in November.
Structures Maintenance	The team are planning for what is going to be a busy summer of Structures Maintenance. These plans include rustproofing, spalling repairs, component replacements and barrier repairs to bridges across the district, which have been prioritised following principal inspections that have taken place over the last 24 months.
Environmental Maintenance	Our spraying contractor will have the first round of rural spraying completed mid- December. This was planned to be completed by end of November but there were some delays. The third round of urban spraying programmed to be completed just before Christmas. There has been delays starting the heavy vegetation programme as we have prioritised the flat mowing programme which will be completed by Christmas. The heavy vegetation management programme will start in January.
Traffic Services Maintenance	Traffic services maintenance consists mostly of reactive activities across the network to ensure street furniture remains clean and visible. The number of broken and/or bent signs has increased significantly due to the strong winds, which have kept the teams busy. The annual network road re-marking has been

Activity	Update
	completed.
Footpath Maintenance	Our Asset team are undertaking the annual condition assessments of footpaths across the district. This information will be used to help with the prioritisation of forward works programmes and to also inform investment requirements into the future for our footpaths. The footpath cleaning of Dannevirke and Woodville paved areas also continues. The third of the six annual cleans are underway.
Transport Activity Management Plan	The Activity Management Plan and finalised budget details in TIO will be submitted by the 8 <sup>th</sup> of December. There have been some alterations to how submissions are made into TIO but no actual budget changes.
	An in-person review with the Waka Kotahi Investment Advisor took part in November. The feedback from this review was largely positive based on the data presented for the asset management plan as well as site drive overs. Some concern was raised with the investment requested for footpath renewals.
Speed Management Plan	The consultation for the Interim Speed Management Plan has been completed, submissions reviewed, and the plan approved by Council. Currently everything remains on track to roll this out prior to the end of the financial year.
	With the Transport Activity Management Plan underway and ongoing Emergency Works to manage, an extension has been requested to Waka Kotahi to extend the deadline for the Permanent Speed Management plan. This requires further input from the community and elected members; therefore, more time is required to ensure we are collectively making the right decisions for the district. Further updates will follow once we have received direction from Waka Kotahi.

#### 4.2 Regulatory

57 Before-U-Dig requests were responded to during November, this service has now gone live online and is operating well with only a couple of minor adjustments needed at the start that have been completed. 46 Corridor access requests were submitted, of these 46 corridor access requests, 31 were approved, 8 were declined and 5 were signed off as completed.

Six Traffic Management audits were undertaken during November. One was an external contractor working on the network and five were Tararua Alliance sites. One site was a non-alliance site where the site was dangerous and required immediate repairs, the contractor was called back immediately, and the site was made safe. All other sites were to an acceptable standard.

#### 5. 3-Waters

#### 5.1 Staff Update

Procurement has commenced to source an experienced Project Manager to deliver the three projects linked to the Impounded Supply remediation works: the pre-treatment plant, a raw water storage kliptank and the 6 mega litre treated water storage tank.

#### 5.2 Dannevirke Impounded Supply Program Update

Procurement has commenced for the pre-treatment plant, a raw water storage kliptank and the 6 mega litre treated water storage tank. The Factual Report analysis from the latest geotechnical investigation is expected on 4 December 2023. Officers will consider the analysis to determine next steps to confirm recommendations following receipt of that report.

#### 5.3 **Operations**

An investigation is currently underway to identify how to improve the supply of water from the Mangatainoka River pump chamber to the Pahiatua Water Treatment Plant in low flows after recent repairs were completed. The first stage is a reconnaissance by a fabrication engineer to inspect the internal grating systems to verify if flow is being restricted. If this is found to be the case earth works will be conducted around the chamber to remove compacted metals and replace with 150-200mm metal (Horizons Regional Council (HRC) have been notified and this is a permitted activity under the One Plan).

The sludge holding tank at the Woodville Water Treatment Plant has reached capacity and investigations have commenced as to the best approach to dispose of this material.

#### 5.4 **Projects Delivery**

Commissioning of the new DAF at the Dannevirke Wastewater Treatment Plant is scheduled to commence on the 8 December 2023 and the official opening of the new plant will occur in late January / early February 2024.

#### 5.5 Asset Management

Leak Detection - individual landowners have now been advised if a leak has been identified on their property and have been asked to rectify this within 15 days and inform Council once the leak has been repaired.

Inflow and Infiltration Management Strategy - Council is responsible for the provision of wastewater collection services to its residents. The district is subject to significant growth and one of the restrictions on growth is the capacity of the wastewater networks. In December 2023 an initial workshop will be held to commence the development of a road map as to how inflow and infiltration should be managed into the future. Further information will be provided on this strategy as it progresses.

#### 5.6 **Resource Consents**

The annual 2022/2023 Wastewater Reports for Dannevirke, Ormondville, Norsewood, Pongaroa, Woodville, Eketāhuna and Pahiatua were submitted to Horizons Regional Council (HRC) on 31 October 2023. The following update and details of the non-compliances reported from Horizons Regional Council are as follows:

#### 5.6.1 Pongaroa

HRC completed an assessment of the Pongaroa WWTP site. The overall outcome for Pongaroa was an overall Significant Non-Compliance. This relates to failure to meet the requirements and discharge standards specified under conditions 2,4,5,6,13(k) (I) and (m) and 23. The details of the non-compliance are as follows.

Condition 2 - The infrastructure upgrades as stated in the Resource Consent Application 2019 – have not been completed. The Pongaroa consent application proposed aqua mats and UV treatment and a rock filter outlet point (option 3) into the Pongaroa River as part of the preferred mitigation option. This has not been installed to-date.

Condition 4 – The TDC (permit holder) shall have completed the implementation of the proposed additions and modifications to the Pongaroa sewage treatment plant in accordance with the Assessment of Environmental Effects documentation which accompanied the Resource Consent Application (2019), which includes the installation of the treatment system at the site. This condition will remain non-compliant until the new resource consent is granted.

Condition 5 – TDC (Permit holder) shall ensure after 30 April 2010, all wastewater discharged into the Pongaroa River has passed through oxidation ponds, the rock filter and has been treated by UV disinfection. As per Condition 4 this will remain non-compliant, until the new consent is granted.

Condition 6 – Relates to the installation of UV disinfection with sensor to monitor UV intensity during operation – monitored continuously with alarms to notify ineffective disinfection. UV treatment has not been installed. As per Condition 4 this will remain non-compliant, until the new consent is granted.

Condition 13 (k), (l) and (m) – Relates to the treated water effluent field monitoring parameters, temperature, pH, and conductivity which has not been monitored onsite from 2021 to June 2023. The compliance team are currently investigating why the monitoring has been missed and have requested that the sampling contractor please include these parameters in the testing schedule.

The Pongaroa discharge consent expired in April 2019. A renewal consent application was prepared by WSP in 2019. However, the consent application has been on-hold, pending a section 92 request for more information - since 2019. To progress the application, clarification of the treatment process to be installed at Pongaroa is required.

The 3 Waters Team intends to address this issue by meeting with local iwi to discuss the disposal of treated wastewater and will then review the treatment options to be presented to Council in a report for a decision to implement the best process option in Pongaroa. A failure to address the Non-compliance at Pongaroa will result in enforcement action from Horizons Regional Council.

#### 5.6.2 Dannevirke

HRC completed an assessment of the Dannevirke WWTP site. The compliance outcome for Dannevirke is an overall Moderate Non-Compliance for the assessment period 2022 - 2023. The rating is a result of ongoing exceedances of the Discharge Reactive Phosphorus (DRP) limits in the treated wastewater discharge – as set by condition 10 in consent for the Dannevirke Discharge to Water permit. Non-Compliances were as follows:

Condition 8 – A Low-Risk Non-Compliance has resulted for the 2022-2023 assessment period for the Dannevirke Wastewater Treatment Plant Discharge to Air permit. This was due to a failure to provide Dissolved Oxygen Monitoring within the timeframe required under Condition 8.

Condition 13 – A Low-Risk Non-Compliance has resulted for the 2022-2023 assessment period. No flow meter to measure discharge volumes during three emergency bypass events during the reporting period. Volumes were only able to be estimated.

HRC commented in the report that it was pleasing to see that the DAF project is now well under way and is expected to be operational by February 2024, and that automation upgrades have been undertaken on the existing plant. They acknowledged that the historic DRP breeches will be addressed by the installation of the DAF unit which will increase the overall hydraulic capacity of the plant and resolve the need to utilise a bypass during wet-weather events.

#### 5.6.3 Eketāhuna

A compliance inspection of the Wetlands construction at the Eketāhuna wastewater site will be conducted by HRC on the 5 December 2023. Horizons have requested that Tararua District Council staff be in attendance to go over the Compliance Report for 2022-2023. The report contains **several significant non-compliances** relating to earthworks and construction of the wetlands where a series of conditions have not been carried out prior to the commencement of work at the site in January 2023. The conditions were not completed within the timeframes set by HRC and will likely result in enforcement and/or remedial works.

#### 5.6.4 Recreational Use Investigations: Pahiatua and Eketāhuna WWTPs

Recreational use investigations are being completed by WSP for both the Eketāhuna and Pahiatua WWTPs – for Makakahi and Mangatanoka rivers 500 meters upstream and 1000 meters downstream of the wastewater discharge points. This is being carried out to meet historical consent condition requirements for both sites. It involves an investigation to locate all the public access points to each river and will identify landowners and recreation activities undertaken in the area and will examine existing use patterns and preferences and any barriers to recreational use. This will be addressed by the design and distribution of a survey questionnaire to collect data which will be analysed and reported to HRC in the new year.

#### 5.6.5 Permeability Investigation: Pahiatua and Eketāhuna WWTPs

Permeability investigations are currently being carried out by WSP for both the Eketāhuna and Pahiatua WWTPs. The investigations are being carried out to meet historical consent condition requirements at both sites. This entails an investigation into the rate of leakage from all existing treatment ponds on each site. The investigation will run over 12 months and will be reported to HRC within 6 months of the completion of the monitoring.

#### 6. Solid Waste

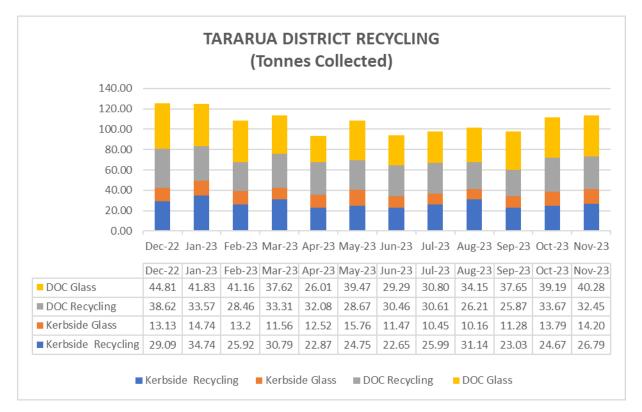
#### 6.1 **Operational Activities**

Budget/Activity	
<ol> <li>Refuse Transfer Stations</li> <li>(RTS Sites)</li> </ol>	<ul> <li>Transfer Stations continue to run smoothly, staff have settled in and adapting well to slight process changes becoming their 'new normal'.</li> <li>Currently reviewing all operational processes to ensure we are operating efficiently and safely to meet industry best practise guidelines.</li> <li>Health &amp; Safety – All aspects of site health and safety under review, including Traffic Management Plans, Risk Registers and Contractor Inductions. This is a work in progress.</li> <li>Pahiatua RTS has been broken into on another two occasions during November, they were unsuccessful in attempts to obtain fuel, but did manage to remove our camera set up.</li> <li>Eketāhuna also had one unauthorised entry, this person was dealt with by Police within an hour of the offender entering.</li> <li><u>NOVEMBER:</u>         Waste diverted from landfill 2,950kg         Volume of contaminated recycling 1,230kg</li> </ul>
Recycle Drop-off Centres (DOC Sites)	<ul> <li>Volume and frequency of refuse being dumped at our Drop off Centres is still an issue, particularly Woodville and Eketāhuna. Infringement notices continue to be issued, including instances of reoffending.</li> </ul>
Kerbside Recycling Services	<ul> <li>Services continue with no reported issues or complaints. The contract to deliver these services has been signed with SMART as is in effect.</li> <li>We have stepped up the amount of contamination our staff are intercepting from recycling at the Transfer Station, this is a combination of our Town Drop off Centres &amp; the Kerbside Collection loads.</li> <li>Currently reviewing strategy to reduce the level of contamination across the district.</li> </ul>

#### 6.2 **Operational Projects**

Project	Status	Estimated Cost	Expected Completion	Comments
Waste Management & Minimisation Plan Review				Draft WMMP – Still awaiting the final Draft from Eunomia Consulting.
Solid Waste Contract – DOC Bin Services Kerbside Recycling Services			Nov 2023	Contract is Signed!

#### 6.3 Waste Minimisation



#### Attachments

Nil.